

# #3

By: Bettencourt

S.B. No. 182

## A BILL TO BE ENTITLED

1 AN ACT  
2 relating to the calculation of the ad valorem rollback tax rates of  
3 certain taxing units.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 26.04, Tax Code, is amended by amending  
6 Subsection (c) and adding Subsections (c-1) and (c-2) to read as  
7 follows:

8 (c) An officer or employee designated by the governing body  
9 shall calculate the effective tax rate and the rollback tax rate for  
10 the unit, where:

11 (1) "Effective tax rate" means a rate expressed in  
12 dollars per \$100 of taxable value calculated according to the  
13 following formula:

14 EFFECTIVE TAX RATE = (LAST YEAR'S LEVY - LOST PROPERTY  
15 LEVY) / (CURRENT TOTAL VALUE - NEW PROPERTY VALUE)  
16 ; and

17 (2) "Rollback tax rate" means a rate expressed in  
18 dollars per \$100 of taxable value calculated according to the  
19 following formula:

20 ROLLBACK TAX RATE = (EFFECTIVE MAINTENANCE AND  
21 OPERATIONS RATE x 1.04 [~~1.08~~]) + CURRENT DEBT RATE

22 (c-1) Notwithstanding any other provision of this section,  
23 the designated officer or employee may substitute "1.08" for "1.04"  
24 in the calculation of the rollback tax rate if:

1           (1) any part of the taxing unit is located in an area  
2 declared a disaster area by the governor or the president of the  
3 United States during the current tax year.

4           SECTION 2. Section 26.041, Tax Code, is amended by amending  
5 Subsections (a), (b), and (c) and adding Subsections (c-1) and  
6 (c-2) to read as follows:

7           (a) In the first year in which an additional sales and use  
8 tax is required to be collected, the effective tax rate and rollback  
9 tax rate for the unit are calculated according to the following  
10 formulas:

11           EFFECTIVE TAX RATE =  $\frac{[(\text{LAST YEAR'S LEVY} - \text{LOST PROPERTY}$   
12            $\text{LEVY}) / (\text{CURRENT TOTAL VALUE} - \text{NEW PROPERTY VALUE})]}{\text{SALES TAX GAIN RATE}}$

14 and

15           ROLLBACK TAX RATE =  $(\text{EFFECTIVE MAINTENANCE AND}$   
16            $\text{OPERATIONS RATE} \times \underline{1.04} [\underline{1.08}]) + \text{CURRENT DEBT RATE} -$   
17            $\text{SALES TAX GAIN RATE}$

18 where "sales tax gain rate" means a number expressed in dollars per  
19 \$100 of taxable value, calculated by dividing the revenue that will  
20 be generated by the additional sales and use tax in the following  
21 year as calculated under Subsection (d) [~~of this section~~] by the  
22 current total value.

23           (b) Except as provided by Subsections (a) and (c) [~~of this~~  
24 ~~section~~], in a year in which a taxing unit imposes an additional  
25 sales and use tax the rollback tax rate for the unit is calculated  
26 according to the following formula, regardless of whether the unit  
27 levied a property tax in the preceding year:

1           ROLLBACK TAX RATE = [(LAST YEAR'S MAINTENANCE AND  
 2           OPERATIONS EXPENSE x 1.04 [~~1.08~~]) / ((~~TOTAL~~) CURRENT  
 3           TOTAL VALUE - NEW PROPERTY VALUE)] + (CURRENT DEBT  
 4           RATE - SALES TAX REVENUE RATE)

5 where "last year's maintenance and operations expense" means the  
 6 amount spent for maintenance and operations from property tax and  
 7 additional sales and use tax revenues in the preceding year, and  
 8 "sales tax revenue rate" means a number expressed in dollars per  
 9 \$100 of taxable value, calculated by dividing the revenue that will  
 10 be generated by the additional sales and use tax in the current year  
 11 as calculated under Subsection (d) [~~of this section~~] by the current  
 12 total value.

13           (c) In a year in which a taxing unit that has been imposing  
 14 an additional sales and use tax ceases to impose an additional sales  
 15 and use tax the effective tax rate and rollback tax rate for the  
 16 unit are calculated according to the following formulas:

17           EFFECTIVE TAX RATE = [(LAST YEAR'S LEVY - LOST PROPERTY  
 18           LEVY) / (CURRENT TOTAL VALUE - NEW PROPERTY VALUE)] +  
 19           SALES TAX LOSS RATE

20 and

21           ROLLBACK TAX RATE = [(LAST YEAR'S MAINTENANCE AND  
 22           OPERATIONS EXPENSE x 1.04 [~~1.08~~]) / ((~~TOTAL~~) CURRENT  
 23           TOTAL VALUE - NEW PROPERTY VALUE)] + CURRENT DEBT RATE

24 where "sales tax loss rate" means a number expressed in dollars per  
 25 \$100 of taxable value, calculated by dividing the amount of sales  
 26 and use tax revenue generated in the last four quarters for which  
 27 the information is available by the current total value and "last

1 year's maintenance and operations expense" means the amount spent  
2 for maintenance and operations from property tax and additional  
3 sales and use tax revenues in the preceding year.

4 (c-1) Notwithstanding any other provision of this section,  
5 the designated officer or employee may substitute "1.08" for "1.04"  
6 in the calculation of the rollback tax rate if:

7 (1) any part of the taxing unit is located in an area  
8 declared a disaster area by the governor or the president of the  
9 United States during the current tax year.

10 SECTION 3. Section 26.08, Tax Code, is amended by amending  
11 Subsections (a), (b), (d), (d-1) and (d-2) to read as follows:

12 Sec. 26.08. ELECTION TO RATIFY [~~SCHOOL~~] TAXES. (a) If the  
13 governing body of a taxing unit [~~school district~~] adopts a tax rate  
14 that exceeds the taxing unit's [~~district's~~] rollback tax rate, the  
15 registered voters of the taxing unit [~~district~~] at an election held  
16 for that purpose must determine whether to approve the adopted tax  
17 rate. When increased expenditure of money by a taxing unit [~~school~~  
18 ~~district~~] is necessary to respond to a disaster, including a  
19 tornado, hurricane, flood, or other calamity, but not including a  
20 drought, that has impacted a taxing unit [~~school district~~] and the  
21 governor has requested federal disaster assistance for the area in  
22 which the taxing unit [~~school district~~] is located, an election is  
23 not required under this section to approve the tax rate adopted by  
24 the governing body for the year following the year in which the  
25 disaster occurs.

26 (b) The governing body shall order that the election be held  
27 in the taxing unit [~~school district~~] on a date not less than 30 or

1 more than 90 days after the day on which it adopted the tax rate.  
2 Section 41.001, Election Code, does not apply to the election  
3 unless a date specified by that section falls within the time  
4 permitted by this section. At the election, the ballots shall be  
5 prepared to permit voting for or against the proposition:  
6 "Approving the ad valorem tax rate of \$\_\_\_\_\_ per \$100 valuation in  
7 (name of taxing unit [~~school district~~]) for the current year, a rate  
8 that is \$\_\_\_\_\_ higher per \$100 valuation than the school district  
9 rollback tax rate." The ballot proposition must include the  
10 adopted tax rate and the difference between that rate and the  
11 rollback tax rate in the appropriate places.

12 (d) If the proposition is not approved as provided by  
13 Subsection (c), the governing body may not adopt a tax rate for the  
14 taxing unit [~~school district~~] for the current year that exceeds the  
15 taxing unit's [~~school district's~~] rollback tax rate.

16 (d-1) If, after tax bills for the taxing unit [~~school~~  
17 ~~district~~] have been mailed, a proposition to approve the taxing  
18 unit's [~~school district's~~] adopted tax rate is not approved by the  
19 voters of the taxing unit [~~district~~] at an election held under this  
20 section, on subsequent adoption of a new tax rate by the governing  
21 body of the taxing unit [~~district~~], the assessor for the taxing unit  
22 [~~school~~] shall prepare and mail corrected tax bills. The assessor  
23 shall include with each bill a brief explanation of the reason for  
24 and effect of the corrected bill. The date on which the taxes  
25 become delinquent for the year is extended by a number of days equal  
26 to the number of days between the date the first tax bills were sent  
27 and the date the corrected tax bills were sent.

1 (d-2) If a property owner pays taxes calculated using the  
2 originally adopted tax rate of the taxing unit [~~school district~~]  
3 and the proposition to approve the adopted tax rate is not approved  
4 by voters, the taxing unit [~~school district~~] shall refund the  
5 difference between the amount of taxes paid and the amount due under  
6 the subsequently adopted rate if the difference between the amount  
7 of taxes paid and the amount due under the subsequent rate is \$1 or  
8 more. If the difference between the amount of taxes paid and the  
9 amount due under the subsequent rate is less than \$1, the taxing  
10 unit [~~school district~~] shall refund the difference on request of  
11 the taxpayer. An application for a refund of less than \$1 must be  
12 made within 90 days after the date the refund becomes due or the  
13 taxpayer forfeits the right to the refund.

14 SECTION 4. Section 49.236, Water Code, as added by Chapters  
15 248 (H.B. 1541) and 335 (S.B. 392), Acts of the 78th Legislature,  
16 Regular Session, 2003, is reenacted and amended to read as follows:

17 Sec. 49.236. NOTICE OF TAX HEARING. (a) Before the board  
18 adopts an ad valorem tax rate for the district for debt service,  
19 operation and maintenance purposes, or contract purposes, the board  
20 shall give notice of each meeting of the board at which the adoption  
21 of a tax rate will be considered. The notice must:

22 (1) contain a statement in substantially the following  
23 form:

24 "NOTICE OF PUBLIC HEARING ON TAX RATE  
25 "The (name of the district) will hold a public hearing on a  
26 proposed tax rate for the tax year (year of tax levy) on (date and  
27 time) at (meeting place). Your individual taxes may increase or

1 decrease, depending on the change in the taxable value of your  
2 property in relation to the change in taxable value of all other  
3 property and the tax rate that is adopted.

4 "(Names of all board members and, if a vote was taken, an  
5 indication of how each voted on the proposed tax rate and an  
6 indication of any absences.)";

7 (2) contain the following information:

8 (A) the district's total adopted tax rate for the  
9 preceding year and the proposed tax rate, expressed as an amount per  
10 \$100;

11 (B) the difference, expressed as an amount per  
12 \$100 and as a percent increase or decrease, as applicable, in the  
13 proposed tax rate compared to the adopted tax rate for the preceding  
14 year;

15 (C) the average appraised value of a residence  
16 homestead in the district in the preceding year and in the current  
17 year; the district's total homestead exemption, other than an  
18 exemption available only to disabled persons or persons 65 years of  
19 age or older, applicable to that appraised value in each of those  
20 years; and the average taxable value of a residence homestead in the  
21 district in each of those years, disregarding any homestead  
22 exemption available only to disabled persons or persons 65 years of  
23 age or older;

24 (D) the amount of tax that would have been  
25 imposed by the district in the preceding year on a residence  
26 homestead appraised at the average appraised value of a residence  
27 homestead in that year, disregarding any homestead exemption

1 available only to disabled persons or persons 65 years of age or  
2 older;

3 (E) the amount of tax that would be imposed by the  
4 district in the current year on a residence homestead appraised at  
5 the average appraised value of a residence homestead in that year,  
6 disregarding any homestead exemption available only to disabled  
7 persons or persons 65 years of age or older, if the proposed tax  
8 rate is adopted; and

9 (F) the difference between the amounts of tax  
10 calculated under Paragraphs (D) and (E), expressed in dollars and  
11 cents and described as the annual percentage increase or decrease,  
12 as applicable, in the tax to be imposed by the district on the  
13 average residence homestead in the district in the current year if  
14 the proposed tax rate is adopted; and

15 (3) contain a statement in substantially the following  
16 form:

17 "NOTICE OF TAXPAYERS' RIGHT TO ROLLBACK ELECTION

18 "If taxes on the average residence homestead increase by more  
19 than four [~~eight~~] percent, the qualified voters of the district by  
20 petition may require that an election be held to determine whether  
21 to reduce the operation and maintenance tax rate to the rollback tax  
22 rate under Section [49.236\(d\)](#), Water Code."

23 (b) Notice of the hearing shall be:

24 (1) published at least once in a newspaper having  
25 general circulation in the district at least seven days before the  
26 date of the hearing; or

27 (2) mailed to each owner of taxable property in the

1 district, at the address for notice shown on the most recently  
2 certified tax roll of the district, at least 10 days before the date  
3 of the hearing.

4 (c) The notice provided under this section may not be  
5 smaller than one-quarter page of a standard-size or tabloid-size  
6 newspaper of general circulation, and the headline on the notice  
7 must be in 18-point or larger type.

8 (d) If the governing body of a district adopts a combined  
9 debt service, operation and maintenance, and contract tax rate that  
10 would impose more than 1.04 [~~1.08~~] times the amount of tax imposed  
11 by the district in the preceding year on a residence homestead  
12 appraised at the average appraised value of a residence homestead  
13 in the district in that year, disregarding any homestead exemption  
14 available only to disabled persons or persons 65 years of age or  
15 older, the qualified voters of the district by petition may require  
16 that an election be held to determine whether [~~or not~~] to reduce the  
17 tax rate adopted for the current year to the rollback tax rate in  
18 accordance with the procedures provided by Sections 26.07(b)-(g)  
19 and 26.081, Tax Code. For purposes of Sections 26.07(b)-(g) and  
20 this subsection, the rollback tax rate is the current year's debt  
21 service and contract tax rates plus the operation and maintenance  
22 tax rate that would impose 1.04 [~~1.08~~] times the amount of the  
23 operation and maintenance tax imposed by the district in the  
24 preceding year on a residence homestead appraised at the average  
25 appraised value of a residence homestead in the district in that  
26 year, disregarding any homestead exemption available only to  
27 disabled persons or persons 65 years of age or older.

1       (e) Notwithstanding any other provision of this section,  
2 the board may substitute "eight percent" for "four percent" in  
3 Subsection (a) and "1.08" for "1.04" in Subsection (d) if:

4           (1) any part of the district is located in an area  
5 declared a disaster area by the governor or the president of the  
6 United States during the current tax year.

7       SECTION 5. Section 26.07, Tax Code is repealed.

8       SECTION 6. (a) The change in law made by this Act applies  
9 to the ad valorem tax rate of a taxing unit beginning with the 2015  
10 tax year, except as provided by Subsection (b) of this section.

11       (b) If the governing body of a taxing unit adopted an ad  
12 valorem tax rate for the taxing unit for the 2015 tax year before  
13 the effective date of this Act, the change in law made by this Act  
14 applies to the ad valorem tax rate of that taxing unit beginning  
15 with the 2016 tax year, and the law in effect when the tax rate was  
16 adopted applies to the 2015 tax year with respect to that taxing  
17 unit.

18       SECTION 7. This Act takes effect immediately if it receives  
19 a vote of two-thirds of all the members elected to each house, as  
20 provided by Section 39, Article III, Texas Constitution. If this  
21 Act does not receive the vote necessary for immediate effect, this  
22 Act takes effect on the 91st day after the last day of the  
23 legislative session.