

STATE OF TEXAS  
COUNTY OF COLLIN

COMMISSIONERS' COURT  
MEETING MINUTES  
APRIL 16, 2018

On Monday, April 16, 2018, the Commissioners' Court of Collin County, Texas, met in Regular Session in the Commissioners' Courtroom, Jack Hatchell Collin County Administration Building, 4th Floor, 2300 Bloomdale Road, City of McKinney, Texas, with the following members present, and participating, to wit:

Judge Keith Self  
Commissioner Susan Fletcher, Precinct 1  
Commissioner Cheryl Williams, Precinct 2  
Commissioner John Thomas, Precinct 3  
Commissioner Duncan Webb, Precinct 4

Commissioner Webb led the Invocation.  
Judge Self led the Pledge of Allegiance.  
Commissioner Fletcher led the Pledge of Allegiance to the Texas Flag.

1. Judge Self called to order the meeting of the Collin County Commissioners' Court at 1:30 p.m. and adjourned the meeting at 3:23 p.m.

President Self called to order the meeting of the Collin County Health Care Foundation at 3:23 p.m. and adjourned the meeting at 3:23 p.m.

**DECISIONS MANDATED BY LEGAL ENTITIES OUTSIDE OF COMMISSIONERS COURT AUTHORITY:**

1. AI-44755 Personnel Changes, Human Resources.

**FYI NOTIFICATION**

1. AI-34688 Outstanding Agenda Items, Commissioners Court.

2. AI-44714 Addendum No. 1 to New Camera Installation and Intercom System Upgrade at Collin County Detention Facility (IFB No. 2018-150) to make changes to the Invitation for Bid, Purchasing.

3. AI-44764 Tornado Tabletop Exercise Update, Emergency Management.

4. AI-44734 Budget amendment in the amount of \$30,000 to reallocate funds from the Sheriff's Drug Forfeiture Fund to the Lease Vehicles account line, Sheriff.

5. **AI-44653** County overtime for the pay period ended April 8, 2018, Human Resources.

**2. Public Comments.**

**3. Presentation/Recognition.**

**4. Consent agenda to approve:** Judge Self pulled item 4e1 and then asked for comments on the consent agenda. Hearing no comments, a motion was made to approve the remainder of the consent agenda. (Time: 1:31 p.m.)

Motion by: Commissioner Cheryl Williams  
Second by: Commissioner Susan Fletcher  
Vote: 5 - 0 Passed

a. **AI-44716** Disbursements for the period ending April 10, 2018, Auditor.  
**COURT ORDER NO. 2018-308-04-16**

b. **AI-44717** Indigent Defense Disbursements, Auditor.  
**COURT ORDER NO. 2018-309-04-16**

c. **AI-44657** Tax refunds totaling \$1,441,057.85, Tax Assessor/Collector.  
**COURT ORDER NO. 2018-310-04-16**

**d. Award(s):**

1. **AI-44739** Elastic Premium X-Pack Subscription (IFB No. 2018-182) to DLT Solutions, LLC, Information Technology.  
**COURT ORDER NO. 2018-311-04-16**

**e. Agreement(s):**

1. **AI-44727** Interlocal Agreement with the City of Princeton for utilization of Princeton's water tower for the P25 Public-Safety Radio System, Sheriff.

Judge Self pulled this item to ask Commissioner Webb about the wording in Paragraph 9 of the Agreement regarding cost sharing. Commissioner Webb said the real issue is in Paragraph 15a which states the termination of this agreement alone will not terminate the City of Princeton's receipt of radio or dispatch services. Once the County signs this agreement, it cannot be terminated, and the County will provide radio and dispatch service regardless of what happens.

The Commissioner said this agreement will work in this situation given the parameters. With no further discussion, a motion was made to approve the item. (Time: 1:33 p.m.)

Motion by: Judge Keith Self  
Second by: Commissioner Cheryl Williams  
Vote: 5 – 0 Passed

**COURT ORDER NO. 2018-312-04-16**

2. **AI-44652** Agreement with Tollway/Outer Loop, L.P. for the design and construction of the future eastbound service road for the Outer Loop from Huddleston Parkway to the existing northbound lanes of the Dallas North Tollway, Special Projects.

**COURT ORDER NO. 2018-313-04-16**

**f. Contract Renewal(s):**

1. **AI-44709** Specialized Printing for Elections (IFB No. 2016-188) with Extreme Business Services, Inc. to extend the contract for one (1) year through and including May 30, 2019, Elections.

**COURT ORDER NO. 2018-314-04-16**

2. **AI-44712** Specialized Printing for Elections (IFB No. 2016-188) with Safeguard Business Systems, Inc. to extend the contract for one (1) year through and including May 30, 2019, Elections.

**COURT ORDER NO. 2018-315-04-16**

**g. Filing of the Minute(s), County Clerk:**

1. **AI-44724** March 26, 2018.

**COURT ORDER NO. 2018-316-04-16**

**h. Miscellaneous**

1. **AI-44726** Utilize travel funds for Judge John Payton to attend the Texas Justice Court Training Center, Justice of the Peace Seminar in Lubbock, Texas in compliance with the County's Exiting Elected Official Expenditure Policy, Justice of the Peace, Precinct 3–2.

**COURT ORDER NO. 2018-317-04-16**

2. **AI-44756** Personnel Appointments, Human Resources.

**COURT ORDER NO. 2018-318-04-16**

## **GENERAL DISCUSSION**

### **5. AI-44628 Coalition for Behavioral Healthcare in Collin County Update, Administrative Services.**

Dana Bickford, President of the Coalition for Behavioral Healthcare in Collin County, came forward with a PowerPoint presentation. The County has a big investment in behavioral health. The vision of the coalition is to engage stakeholders cooperatively, build a collaboration culture across the County, assess needs, develop resources, improve outcomes, educate the public and make the Coalition sustainable. Education, data and resource development initiatives are being developed by the Organizing Committee which is made up of a twenty-member group of providers throughout the County. Mr. Bickford's focus for the next six months will include building the membership structure and board, initiating a corporate outreach program and making the coalition sustainable.

The corporation has been founded, bylaws adopted, and several meetings have been held. Founding board members include senior level members from such institutions as Children's Health, Child & Family Guidance, LifePath Systems and Texas Health Plano. They are currently developing a membership dues structure, filing the application for tax exempt status and will hold a strategic planning session during the summer. The key success factors are independence and sustainability. The financial goals include creating an initial budget at \$250,000 starting in January of 2019. The targeted funding sources are membership dues, grant funding, corporate support and foundation support from Collin County to match other investments. Mr. Bickford asked the Court for continued County support for six to seven months at \$78,000 to ensure the Coalition is sustainable. This will help build a base of comprehensive data on behavioral health issues from the DFW Hospital Council.

The Coalition is modeled after MHC (Mental Health Connection) of Tarrant County which was created after a church shooting in 1999. Tarrant County has built a culture of healthy behavioral health. MHC is very active, and all the major hospitals are involved. They meet monthly, have very professional presentations and highlight their members' expertise for other members so they know where to go if they have questions. They have permission to talk about issues which helps to break down the stigma of mental health. Mr. Bickford said the Coalition will model this and other best practices that are being conducted around the country. Commissioners Fletcher and Webb asked for data and measurables to explain to taxpayers how this Coalition is impacting the community. There was a brief conversation regarding goals, milestones and the County's participation. Judge Self said the County would be willing to help with corporate sponsors but would need the measurables before asking them to participate. Commissioner Williams suggested stretching out the payments as the milestones are met. Mr. Bickford will come back to Court with the goals and the anticipated timeline for those goals. (Time: 1:59 p.m.)

**NO ACTION TAKEN**

**6. AI-44742 RHP 18 Update, Administrative Services.**

des Anges Crusier, Ph.D., RHP (Regional Healthcare Partnership) 18 Anchor Team, came forward with an update on the progress of the DSRIP (Delivery System Reform Incentive Payment) Plan. They are on schedule and have complied with everything required by HHSC (Health and Human Services Commission). A narrative summary of the Plan has been developed and was posted on the County's website last week. The original fourteen community needs identified in 2013 continue to be supported, and the overall health statistics remain stable. Collin and Rockwall Counties are among the healthiest in the State. The population rates for some racial and ethnic groups are growing faster than others, and there has been a slight decrease in the average incomes.

Dr. Crusier identified the Learning Collaboratives Events required to keep the providers refreshed and informed about the latest tools and methods for achieving their DSRIP goals. The valuation from last month remains the same at approximately \$35 million in total value and includes both local and federal dollars. The first reporting period is October 2018. There are no public comments. Lastly, Dr. Crusier showed a list of each provider's selected measures and measure bundles. Critical needs are being addressed as much as possible through these public funds. With no further comments, a motion was made to approve the plan. (Time: 2:05 p.m.)

Motion by: Commissioner Duncan Webb  
Second by: Commissioner Cheryl Williams  
Vote: 5 – 0 Passed

**COURT ORDER NO. 2018-319-04-16**

**7. AI-44743 2018 County Bond Election, Administrative Services.**

Bill Bilyeu, County Administrator, outlined the decision points if the Court decides to proceed with a bond election on November 6, 2018. These points include: 1) the total amount of bonds to be requested; 2) the expected timing of future bond elections; 3) use of transportation bonds; and 4) distribution of bonds proceeds. The transportation bonds would include LARs (Limited Access Roadways) and arterials, which would need to be defined, and city/county thoroughfare projects. The distribution of bonds proceeds could include transportation, parks and open space, and facilities. We are progressing on purchasing ROW (Right of Way) for projects on the DNT and Outer Loop. No action has been taken over the last year regarding LARs and arterials other than the Court and cities working with NCTCOG (North Central Texas Council of Governments) and TxDOT (Texas Department of Transportation) to look at alignments and thoroughfares.

Regarding facilities, because the courthouse was cash funded and the demands identified for the expansion of minimum security and juvenile detention were not needed, there is left over capacity from the 2007 bond election of approximately \$46 million. Mr. Bilyeu showed the rough estimates of costs and timeframes for capital facility projects for the courthouse and detention. He also reviewed the 1999 – 2007 open space funding history. These monies can go to cities, county parks, non-profits, and political subdivisions. Any savings on these projects goes back to the County. Mr. Bilyeu asked the Court to discuss the decision points and staff will provide any information the Court requires. The Court members will need to go out and talk about the bond election to the public and determine how they are going to spend the money. The Court thanked the Planning Board for all their work on this over the past year.

Judge Self asked for public comments.

Rick Grady, Mayor Pro Tem for the City of Plano, came forward to share the City's support for the proposed bond election. The primary concern is US75. As the eastern portion of Collin County develops, without a parallel route for motorists to use instead of US75, the traffic volume and congestion on US75 will continue to increase and become unbearable all day every day. Plano supports a majority of the funds being directed to developing LARs as these will form the backbone of the County's surface transportation network. In addition to LARs, Mayor Grady asked the Court to consider directing a portion of the funds to address both strategic arterials and local arterials. In Plano, most arterials have already been constructed but many are showing signs of deterioration and are in need of rehabilitation. The Mayor asked to include funds to address rehabilitation of existing arterials with a 50/50 cost share.

Paul Knippel, Director of Engineering Services for the City of Frisco, came forward next. Of the approximately \$52 million the City of Frisco received for roadways from the 2007 bond election, all of that has been spent or is currently residing in an ILA (Interlocal Agreement) that is in the design or construction phase. The \$52 million combined with the City's match and other outside sources yielded approximately \$135 million for roadway projects. While these projects benefit the citizens of Frisco, they also form interconnections with Allen, Prosper, McKinney and Plano and serve a regional purpose. The City of Frisco has a five-year capital plan for widening arterial roadways and adding green field projects for an estimated \$95 million. The City's last bond election was in 2015 where \$125 million was dedicated to roadway infrastructure. They are nearing exhaustion of those funds. The City of Frisco is in support of the bond election and would request funding for local arterial roadways. Judge Self congratulated the City of Frisco for being one of the few cities to have encumbered all of their 2007 bond dollars.

Diane Piwko, Mayor of Farmersville, addressed her concerns for the smaller cities that have not yet been able to make the matching funds for their previously allocated funds. There is \$1.9 million being held for a road around the Collin County campus. Without the bond issue that was passed in May of last year, they were not sure if the campus was going to be built so they had not put a focus on getting the matching funds plus an additional \$5 million to build the roadway. Mayor Piwko asked the Court to ensure the \$1.9 million that was not encumbered by the City of Farmersville still goes forward as a bond issue. Secondly, the Mayor said they will need more east/west arterials between the Outer Loop and SH78 in the cities of Farmersville, Lavon, Copeville, Nevada, and Josephine. Developers will not be helping with the roads because there are no large developments planned. Mayor Piwko asked the Court to look carefully at the eastern portion of the County and identify the necessary arterials.

Joseph Johnson, Director of Public Works for the City of Anna, on behalf of Mayor Pike commended Commissioners' Court for its progressive thinking and commitment to long-range mobility planning. The City of Anna supports the continued development of the Collin County Strategic Roadway Action Plan. The City has ranked their major thoroughfares both north and south through Anna. They are currently funding the design and acquisition for those projects with the intent of having them shovel ready so they are well positioned for funding. Mr. Johnson expressed the City's support for the proposed bond election in November, and asked the Court to consider funding some local projects.

Ray Smith, Mayor of the Town of Prosper, said they have used all of their bond money and completed all of the projects from the last bond election. The Mayor expressed the Town's appreciation for the funds contributed to their community and expressed support for the bond election.

Commissioner Williams asked Clarence Daugherty, Engineering, how much would be needed in bonds for transportation. Mr. Daugherty referred the Court to the Planning Board's report from last year. The feasibility study has not been completed in time for any of the LARs to be put into the Metropolitan Transportation Plan which is required for TxDOT to access funds. The feasibility study on US380 is ongoing and public meetings are scheduled. Hopefully a consensus on a route will be determined. Once that happens, it can be submitted to the RTC (Regional Transportation Council) to be put into the Plan. In order to prevent a delay, the Court has the opportunity to use bond funding to do the next steps which would be the environmental analysis and developing a schematic. Mr. Daugherty envisions the bond funding going towards the environmental analysis and acquisition of ROW.

The Court agreed on the need for the bond election and a lengthy discussion ensued regarding the three options laid out by the Planning Board for allocating the funds. Judge Self suggested having two separate propositions – one for freeways with a dollar amount and one for principal arterials with a dollar amount to be decided on a yearly basis. Commissioner Williams would like to change the methodology and handle the funds more like open space grants. Commissioner Fletcher made a motion to call for a bond election for \$600 million in November with 80% funding towards LARs, 10% funding towards principal arterials connecting to LARs, and 10% funding towards thoroughfares in partnership with the cities. A lengthy discussion ensued as to whether the funds could be spent in five years and how they would be spent. Commissioner Webb would like to add \$10 million for open spaces because none of the 80% would directly impact his precinct. The Commissioner also wants to make sure there are enough funds to buy ROW because across the county developers are building on land that would be needed for LARs thereby closing the corridors.

The Court decided to nail down the items they could agree on as long as they could service the debt within the current debt service tax rate. They agreed on a yearly call for projects for principal arterials and requiring the match to be available. Commissioner Williams asked Mr. Daugherty about recommendations for addressing Commissioner Thomas' concern regarding requirements for cities of different sizes and the percentage required for their match. Mr. Daugherty said this can be determined each year. Mr. Bilyeu said, because of growth in the County, the Court cannot adopt anything less than \$717 million or the tax rate will drop. Commissioner Webb added that he is not supportive of building several arterials for a city that then does not cooperate with the LARs concept. (Time: 3:18 p.m.)

**NO ACTION TAKEN**

**8. AI-33858 RTC monthly update, Commissioner, Precinct 4.**

Commissioner Webb said the last meeting was rather historic because there was only one item on the agenda. It was regarding I-635E and ultimately was tabled and no decision was made. Some interesting items are DFW leads the nation in population growth. We are adding approximately 150,000 people per year. For 2025, we are projected to get \$52 billion for the region. The needs are calculated at \$389 billion which leaves a shortfall of over \$300 billion. DFW is the 12th largest economy in the world and the 4<sup>th</sup> largest metropolitan area. Lastly, the RTC has a special called meeting scheduled for Thursday, April 19, 2018. (Time: 3:21 p.m.)

**NO ACTION TAKEN**

**9. Possible future agenda items by Commissioners Court without discussion.**



**EXECUTIVE SESSION**

Judge Self did not recess into Executive Session.

**Real Estate (551.072)**

**AI-44754** Justice of the Peace and Constable Precinct 2, Administrative Services.

Commissioner Williams said she would like to see what the site would look like with a 5,000 square foot building on it compared to a 10,000 square foot building. Commissioner Thomas would like to talk to Commissioner Webb about certain elements of the contract that are not relevant to the vote. Bill Bilyeu, County Administrator, said there is a 60-day option. With no further comments, a motion was made to approve the item. (Time: 3:23 p.m.)

Motion by: Commissioner Cheryl Williams  
Second by: Commissioner Duncan Webb  
Vote: 5 – 0 Passed

**COURT ORDER NO. 2018-320-04-16**

There being no further business of the Court, Judge Self adjourned the meeting at 3:23 p.m.



Keith Self, County Judge

Susan Fletcher, Commissioner, Pct. 1

Cheryl Williams, Commissioner, Pct. 2

John D. Thomas, Commissioner, Pct. 3

Duncan Webb, Commissioner, Pct. 4

ATTEST:

Stacey Kemp, Ex-Officio Clerk  
Commissioners Court  
Collin County, TEXAS