

STATE OF TEXAS

COUNTY OF COLLIN

COMMISSIONERS' COURT  
MEETING MINUTES  
FEBRUARY 1, 2016

On Monday, February 1, 2016, the Commissioners' Court of Collin County, Texas, met in Regular Session in the Commissioners' Courtroom, Jack Hatchell Collin County Administration Building, 4th Floor, 2300 Bloomdale Road, City of McKinney, Texas, with the following members present, and participating, to wit:

Judge Keith Self

Commissioner Susan Fletcher, Precinct 1

Commissioner Cheryl Williams, Precinct 2

Commissioner Chris Hill, Precinct 3

Commissioner Duncan Webb, Precinct 4

Commissioner Webb led the Invocation.

Judge Self led the Pledge of Allegiance.

Commissioner Fletcher led the Pledge of Allegiance to the Texas Flag.

1. Judge Self called to order the meeting of the Collin County Commissioners' Court at 1:30 p.m.

President Self called to order the meeting of the Collin County Health Care Foundation at 3:16 p.m. and adjourned the meeting at 3:16 p.m.

#### **FYI NOTIFICATION**

1. AI-34688 Outstanding Agenda Items, Commissioners Court.

2. AI-41112 Addendums No. 1 and 2 to Professional Services, Engineering, US 75 Consultant (RFQ No. 2016-062) to make various changes to the Request for Qualifications, Purchasing.

3. AI-41085 Budget amendment in the amount of \$100,000 to establish the budget for the 2016 General Assistance Grant Series 16A, Auditor.

4. AI-41063 P-Card Disbursements, Auditor.

5. AI-41111 Voluntary Terminations, Human Resources.

2. **Public Comments.**

3. **Presentation/Recognition.**

**4. Consent agenda to approve:** Judge Self asked for comments on the consent agenda. Commissioner Webb pulled item 4c1. Hearing no further comments, a motion was made to approve the remainder of the consent agenda. (Time: 1:31 p.m.)

Motion by: Commissioner Chris Hill

Second by: Commissioner Susan Fletcher

Vote: 5 - 0 Passed

**a. AI-41079** Disbursements for the period ending January 26, 2016, Auditor.

**COURT ORDER NO. 2016-073-02-01**

**b. Advertisement(s):**

**1. AI-41104** Construction, Clean Agent Fire Protection System, McKinney Courthouse Data Center (IFB No. 2016-098), Construction & Projects.

**COURT ORDER NO. 2016-074-02-01**

**2. AI-41110** Maintenance, Roads (IFB No. 2015-331), Public Works.

**COURT ORDER NO. 2016-075-02-01**

**c. Agreement(s):**

**1. AI-41108** Personal Services Agreement with Jennifer Smith (Agreement No. 2016-140) for a Program Manager to oversee and administer the Veterans Court Program, grant exemption from the competitive bid process per V.T.C.A. Local Government Code 262.024(a)(4) and further authorize the Purchasing Agent to finalize and execute same, 296th District Court.

Commissioner Webb pulled the Personal Services Agreement with Jennifer Smith to add an item 13 and 14 under the Program Services section. Item 13 will read, "Will accumulate data and prepare an analysis of effectiveness of the program and cost effectiveness of the program". Item 14 will read, "Will perform any other duties and responsibilities assigned to the Program Manager by a Judge within the scope of the grant program". Commissioner Webb also added the phrase, "as permissible by County policies", to the first paragraphs under County Provided Equipment and County Provided Access. A motion was made to approve the item with the above changes. (Time: 1:33 p.m.)

Motion by: Commissioner Duncan Webb

Second by: Commissioner Susan Fletcher

Vote: 5 – 0 Passed

**COURT ORDER NO. 2016-076-02-01**

**d. Budget adjustment(s)/amendment(s):**

1. **AI-41102** \$15,506 to reallocate funds for the Spay/Neuter Program, Development Services.

**COURT ORDER NO. 2016-077-02-01**

2. **AI-41101** \$21,957 to reallocate funds for payment to the Appellate Court due to fees remitted to the Dallas County Judicial Appellate Court, Auditor.

**COURT ORDER NO. 2016-078-02-01**

**e. Receive and File, Auditor:**

1. **AI-41106** Investment Report (3rd Quarter FY2015).

**COURT ORDER NO. 2016-079-02-01**

2. **AI-41107** Investment Report (4th Quarter FY2015).

**COURT ORDER NO. 2016-080-02-01**

**f. Filing of the Minute(s), County Clerk:**

1. **AI-41099** January 11, 2016.

**COURT ORDER NO. 2016-081-02-01**

**g. Miscellaneous**

1. **AI-41061** Re-plat of Waterstone Estates (Block B of Section 1) lots 44, 45 and 46 into one (1) lot 45R, Engineering.

**COURT ORDER NO. 2016-082-02-01**

2. **AI-41096** Utilization of the Bloomdale Courthouse for the Collin County Bar Association's Mock Trial Competition on May 6, 2016 from 8:00 a.m. to 5:00 p.m. and May 7, 2016 from 8:00 a.m. to 12:00 p.m. The Collin County Bar Association has agreed to pay for security and housekeeping services on Saturday, May 7, 2016, further request waiver of fees and insurance, Facilities.

**COURT ORDER NO. 2016-083-02-01**

3. **AI-41109** Grant application and resolution for the FY2017 Juvenile Justice & Delinquency Prevention (JJDP) Grant, Teen Court.

**COURT ORDER NO. 2016-084-02-01**

4. **AI-41119** Personnel Appointments, Human Resources.

**COURT ORDER NO. 2016-085-02-01**

5. **AI-41120** Personnel Changes, Human Resources.

**COURT ORDER NO. 2016-086-02-01**

## **GENERAL DISCUSSION**

**5. AI-41044 Public Hearing** – Re-plat of Lavon Hills lot 81B into two (2) lots 81B1 and 81B2, Engineering.

Clarence Daugherty, Engineering, came forward to request a public hearing for the re-plat of Lavon Hills lot 81B into two lots 81B1 and 81B2. The hearing was advertised on the County website and all of the owners in the subdivision were notified. Mr. Daugherty said a few calls were received but there were no concerns regarding the re-plat.

Judge Self opened the public hearing at 1:33 p.m. and asked for comments. Hearing none, Judge Self closed the public hearing at 1:34 p.m. A motion was made to approve the item. (Time: 1:34 p.m.)

Motion by: Commissioner Cheryl Williams  
Second by: Commissioner Duncan Webb  
Vote: 5 – 0 Passed

**COURT ORDER NO. 2016-087-02-01**

**6. AI-41086 Public Hearing** – Consideration and any action for the issuance of a "Mass Gathering" permit for the Garden Show 2016 event on March 19-20, 2016 in accordance to Health and Safety Code Chapter 751, Special Projects.

Judy Florence, Myers Park, came forward to request the issuance of a "Mass Gathering" permit for the Garden Show 2016 event on March 19-20, 2016. Ms. Florence said all approval letters have been received and the event meets the criteria for this permit.

Judge Self opened the public hearing at 1:34 p.m. and asked for comments. Hearing none, Judge Self closed the public hearing at 1:35 p.m. A motion was made to approve the item. (Time: 1:35 p.m.)

Motion by: Commissioner Susan Fletcher  
Second by: Commissioner Duncan Webb  
Vote: 5 – 0 Passed

**COURT ORDER NO. 2016-088-02-01**

**7. AI-41124 Strategic planning and funding for transportation infrastructure, Commissioner Precinct 4.**

Commissioner Webb gave a presentation on Strategic Planning and Funding of Transportation Infrastructure. The mobility 2035 heat map showed severe congestion in half of Collin County by 2035 if no infrastructure improvements are made. The COG's (Council of Governments) population projection for 2017 is 951,795. The Commissioner believes that number has been passed and will reach one million in 2016 due to the estimated 80-100 people moving in daily. Engineering is in the process of looking at other projection and congestion models which will put the projected population of Collin County for 2040 over two million. Build-out projections based on the Collin County Mobility Plan include a low population projection of 2.1 million and a high population projection of 3.4 million.

Commissioner Webb shared a LARs (Limited Access Roadway) network planning map of Dallas County from the 1950s. The map showed great planning of LARs in Dallas County before their population reached 850,000 which is 100,000 less than the current population of Collin County.

The next map the Commissioner shared was a LARs comparison of the four-county metroplex. The Commissioner included, as a dotted line, the Collin County Outer Loop and the extension of the DNT (Dallas North Tollway) north to the county line. Commissioner Webb pointed out the many LARs already built in Tarrant County which has a population of almost 2 million. This is a concern because what Collin County has planned now, to serve 2 million people by 2040, does not compare. He does recognize federal funding did enhance and accelerate the building of the LARs in Dallas and Tarrant Counties but asked the Court to imagine the traffic problems if those LARs were not in place. Currently there are no LARs planned for the midpoint of Collin County which is US 380 East-West. It is hoped for the McKinney National Airport to become a commercial airport but there are no LARs to get to it or any LARs planned. With the population growing in the metroplex, DFW and Love Field will not be able to service the projected population of 10-12 million making a third commercial airport necessary. How will the McKinney National Airport with no LARs connected ever be able to handle becoming the third commercial airport for the metroplex? Commissioner Webb asked the Court to think about the fact that economic growth and development follow where LARs are built. Based on the current and planned LARs for the County, future economic development could create a donut, leaving the hole in McKinney.

The Regional Transportation Council (RTC) has approved future evaluation of major roadway corridors in its 2040 Mobility Plan which include an East-West corridor, US 380, Highway 78 and a corridor west of Lavon for Collin County.

The Commissioner reviewed estimated funding needed for LARs and principal arterials to 2040. This included the Outer Loop from Rockwall County to Denton County, the US 75 re-build, the widening of US 75, SH 78 as a LAR, US 380 as a LAR, a LAR parallel to US 75, the extension and widening of DNT, widening of SRT (Sam Rayburn Tollway), widening of PGBT (President George Bush Turnpike) and principal arterials for a total of \$11.103 billion. Over the next 25 years it is estimated the region will get \$118.9 billion in funding through federal, state, and local funds. It is estimated Collin County will get \$8.3 billion of those funds to handle freeways, tollways and arterials. The funding gap over 25 years will be \$2.8 billion which does not include monies going into cities for congestion mitigation and improvements. This breaks down to \$112 million a year or \$560 million for five years. Bond funds, reserves or other funding mechanisms could be used to pay for this funding gap. Commissioner Webb had the Budget Department do an analysis of a five-year bond issue in May 2017 for \$400 million primarily for transportation infrastructure. \$12.5 million could be for Open Space and the remaining \$387.5 million strictly for transportation to push forward with LARs and to get a strategic plan to handle the growth. Based on the analysis the bond issue should not increase taxes.

Commissioner Webb presented three possible action items: 1) identify three corridors for major funding to present to the RTC; 2) a \$400 million five-year bond proposal; and 3) the allocation of the bond monies. COG has said it is Collin County's turn to get big dollars and has asked for the County to identify three major projects for planning and funding. Commissioner Webb said the projects could be US 380, SH 78, phase two of US 75, LARS North-South west of Lavon or the Outer Loop.

Judge Self shared a few slides giving a different perspective on the same analysis. In regards to US 75, COG is not planning a major rebuild up to 2040. The plan is to add only one lane in each direction for a total of a 10-lane freeway. The Court will need to discuss what to do with US 75 moving forward. Referring to a list of significant arterial recommendations and allocating bond funds the Judge believes working vertically rather than side-by-side with cities is necessary. The cities will take care of the lower projects and the County will take care of the upper projects because the TTI (Texas Transportation Institute) is looking at a local match of around 40% between now and 2040. Judge Self also said given the population estimates he believes a third commercial airport can be supported. The future travel time based on population estimates to DFW and Love Field will take more time than traveling from the far corner of Denton County to Allen.

There was a brief discussion on the expected push back from communities due to a failure to plan earlier to put expectations in place for more LARs.

Discussion continued on what projects to put on a prioritized list to take to the RTC for study and planning. Judge Self said US 75 should not be on the list because if the County continues that fight nothing may move. The Court agreed that US 75 is a fight that does not serve the County well at this time. Commissioner Webb asked the Court members to share what they felt was priority. Commissioner Williams' list included: 1) SH 78 which is crucial especially once the intermodal is up and running; 2) a North-South corridor west of Lavon to relieve US 75 traffic; and 3) the Outer Loop. Commissioner Hill's list included: 1) a North-South corridor west of Lavon which is crucial yet may be the most difficult; 2) US 380; 3) SH 78 through Lavon; and 4) the Outer Loop south through US 380 at Farmersville. Commissioner Fletcher's list included: 1) US 380; 2) SH 78; 3) the Outer Loop from Dallas North Tollway to Preston Road; and 4) the North-South corridor west of Lavon. Judge Self's list included: 1) US 380; 2) a North-South corridor west of Lavon; 3) SH 78 west of Nevada to the Dallas County line; and 4) the area of the Outer Loop mentioned by Commissioner Fletcher. Commissioner Webb said US 380 is key to move the estimated 2 million people through the County.

There was a brief discussion on the location of a North-South corridor west of Lavon. Moving the corridor more to the west was suggested to have less opposition from communities. If the corridor was built west of Lavon it would need to be extended south to PGBT. Clarence Daugherty, Engineering, suggested the Court make a recommendation for COG to look at the central North-South corridor of Collin County. They will look at US 75 but also look for an alternative corridor. COG will be able to look at different options with traffic studies and modeling to see if a corridor west of Lavon is too far away from US 75 to alleviate traffic. Commissioner Webb agreed with Mr. Daugherty with respect to the west corridor but wants the Court to push for the projects the Court feels are priority.

Commissioner Webb asked the Court for questions on the possibility of a bond proposal. Commissioner Hill asked how quickly the bond issue could be put to use for engineering, planning or right-of-way acquisition. Mr. Daugherty said with a combination of determination and patience on what it takes to kick this off, it will move as fast as it can. However, it could be years before progress is seen and resistance will take more time when discussing alternatives. Frontloading will not be done easily because time has to be spent on planning, engineering, and right-of-way acquisitions before actual construction which is what uses the most dollars. Judge Self said the Court needs to move forward together in supporting the major highways down to the significant arterials. The thoroughfare plan may not be a good way to allocate bond monies. Commissioner Webb was concerned with being able to sell the bond issue to the public if all the money is allocated to major projects. Discussion continued.

The prioritized list of LARs to recommend and support were as follows: 1) US 380; 2) SH 78; 3) a North-South corridor west of Lavon; and 4) the Outer Loop from the Denton County line east to US 75. A motion was made to approve the prioritized list of LARs for recommendation, planning, support and funding. (Time: 2:54 p.m.)

Motion by: Commissioner Duncan Webb

Second by: Commissioner Chris Hill

Vote: 5 – 0 Passed

#### **COURT ORDER NO. 2016-089-02-01**

Following the vote, discussion continued regarding the possibility of a future bond issue. Commissioner Fletcher agreed the bond issue is a good idea because the County has to look at the long-term. Commissioner Williams recommended narrowing down the list of corridors because it could be difficult to gain support on a bond issue of unallocated funds. She was also concerned with how the bond language would look. Conceptually the Court was in consensus of a bond issue in 2017 if specific corridors could be narrowed down. Commissioner Webb will gather more data and direction for the Court to come to a decision. (Time: 2:59 p.m.)

**8. AI-41125** Professional Services, Engineering, US 75 Consultant (RFQ No. 2016-062), Commissioner Precinct 4.

Commissioner Webb was concerned with spending \$250,000 for the US 75 Consultant given Plano and Richardson have said they are not going to participate. The Court discussed the value of the study. Judge Self said by not doing it, the Court can go to the people and say the County has indeed pivoted to other major routes. Commissioner Williams feels Richardson is confident the removal of the pylons will get them where they need to be for the immediate future. She does not believe the Court needs to go forward with additional effort on US 75 at this time. Mr. Daugherty was asked if the Court could pivot the study in order to get assistance for Engineering to help move the other corridors forward such as US 380. Commissioner Webb expressed concern of being leapfrogged by another county if Collin County's planning and clearance is not where it needs to be. Commissioner Williams said much of what the Consultant was asked to do is applicable on the other roads. Mr. Daugherty said moving the Consultant to another corridor is a great idea but he would like a little time to have discussions with COG. (Time: 3:10 p.m.)

#### **NO ACTION TAKEN**

**9. AI-41123 Board/Committee Appointments, Commissioners Court:**

- a. Health Care Foundation Advisory Board.
- b. Historical Commission.
- c. Parks Foundation Advisory Board.

The following board appointments/re-appointments were made by the Court:

Commissioner Webb re-appointed David Downs to the Health Care Foundation Advisory Board, Janice Quick to the Historical Commission and Greg Myer to the Parks Foundation Advisory Board. Commissioner Hill re-appointed Stephen Kallas to the Parks Foundation Advisory Board. A motion was made to approve the board and committee appointments. (Time: 3:11 p.m.)

Motion by: Commissioner Duncan Webb  
Second by: Commissioner Chris Hill  
Vote: 5 – 0 Passed

**COURT ORDER NO. 2016-090-02-01**

**10. AI-38983 North Central Texas Council of Governments (NCTCOG) Executive Board monthly update, County Judge.**

Judge Self said an Aging Committee representative is still needed from Collin County to serve a two-year term. The individual will go to the COG (Council of Governments) once a quarter to represent the County on aging issues.

Because COG has a revolver fund to front money for transportation projects Judge Self asked COG if a revolver fund would work for transit if the entities who want transit, outside the DART (Dallas Area Rapid Transit) area, are willing to fund it. This would make the cash flow more stable. Judge Self asked the Commissioners who are on the RTC (Regional Transportation Council) to follow up at the RTC meeting.

Judge Self shared slides from the Region C Water Planning briefing. The Environmental Protection Agency is stopping Bois d' Arc Creek Reservoir and possibly Lake Ralph Hall Reservoir. If those two reservoirs are stopped there will be a shortage of water. The total cost of implementing all of the water management strategies is \$23.6 billion. Some of the sources of water available as of 2070 are estimated to be 37% for current supply, 19% for the two new reservoirs and 27% conservation and reuse which is an optimistic number. The Judge also mentioned Dallas County is under contract to give the North Texas Municipal Water District water if the District runs low. This could be difficult in a water shortage causing a water war. (Time: 3:16 p.m.)

**NO ACTION TAKEN**

**11. AI-41059 Rural Transit Services, Commissioners Court.**

**NO ACTION TAKEN**

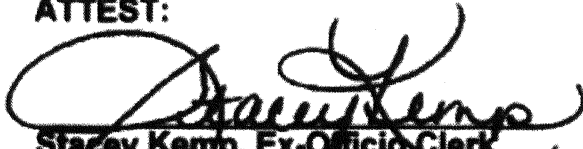
12. Possible future agenda items by Commissioners Court without discussion.

**EXECUTIVE SESSION**

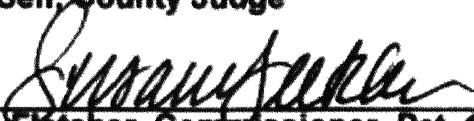
The Court did not recess into Executive Session. There being no further business of the Court, Judge Self adjourned the meeting at 3:16 p.m.



**ATTEST:**

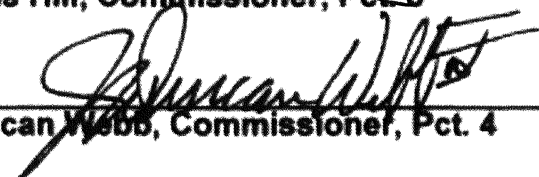
  
Stacey Kemp, Ex-Officio Clerk  
Commissioners Court  
Collin County, T E X A S

  
Keith Self, County Judge

  
Susan Fletcher, Commissioner, Pct. 1

  
Cheryl Williams, Commissioner, Pct. 2

  
Chris Hill, Commissioner, Pct. 3

  
Duncan Webb, Commissioner, Pct. 4