



COLLIN COUNTY

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TO: Commissioners Court

FROM: Yoon Kim, County Administrator; Russell Schaffner, Deputy County Administrator

DATE: May 1, 2025

RE: 89th Session Legislative Update

On Tuesday, January 14, 2025, the 89th Session of the Texas Legislature began with the first contested Speaker's race in over half a century. Legislators have been filing bills since November and thousands of bills have been filed so far. Lt. Governor Dan Patrick issued committee assignments for the Senate which can be found [here](#). Speaker Phelan released House Committee assignments and can be found [here](#).

Please note that Collin County's official population bracket for legislative purposes is 1,064,465 according to the Texas Legislative Council *Drafting Manual* for the 89th Session (<https://www.tlc.texas.gov/docs/legref/draftingmanual-89.pdf>).

This memo outlines several bills that have been filed which would have an impact on Collin County. Bills added to this running list are first. Changes or additions to the previous bills presented are in *italics*.

Previous bills:

HB 19 (Meyer) - Relating to the issuance and repayment of debt by local governments, including the adoption of an ad valorem tax rate and the use of ad valorem tax revenue for the repayment of debt.

Status: Pending in Committee (House Ways and Means)

This bill makes significant changes to how debt is issued by local governments. The bill restricts the use of tax notes and certificates of obligations. The bill also creates a threshold for the amount of debt payments a local government can make. A local government can issue debt only if the local government's debt payments are less than twenty (20) percent of the levy. This bill would have significant impacts on fast growing counties like Collin County.

HB 21 (Gates)/SB 867 (Bettencourt) - Relating to housing finance corporations; authorizing a fee.

Status: Voted out of House Intergovernmental Affairs

This bill changes the approval processes for Housing Finance Corporations (HFC) to purchase properties and remove property from the tax roll. The bill allows an HFC to exercise its authority only within the jurisdiction of its sponsoring entity. An HFC sponsored by a city can only exercise

its authority in the city, and a county's HFC can only exercise its authority in the unincorporated area of the county unless the city where the project is located allows the project.

HB 23 (Harris)/SB 2354 (Creighton)/SB 1450 (Bettencourt) - Relating to the authority of certain persons to obtain third-party review of plats and property development plans, permits, and similar documents, and the inspection of an improvement related to such a document.

Status: *HB 23 Passed House*; SB 1450 passed the Senate

This bill would allow developers to utilize third-party review for inspections and compliance with city and county platting regulations. The bill prohibits a requirement by a county for a developer to seek a county's approval for a development document or inspection that a third party reviewer has approved.

HB 165 (Vasut) - Relating to the elimination of ad valorem taxes and the creation of a joint interim committee on the elimination of those taxes.

Status: Introduced

This bill creates an interim committee of the House and Senate members to evaluate replacing ad valorem taxes, the impact on local revenues, and other funding mechanisms. A report from the committee is due on November 1, 2026, and abolishes all ad valorem taxes starting on January 1, 2035.

HB 202 (Metcalf) - Relating to making permanent the limitation on increases in the appraised value of certain real property for ad valorem tax purposes.

Status: Introduced

This bill makes permanent the annual increase in non-residential appraisal value increases to twenty (20) percent. The bill will affect appraisals beginning on January 1, 2026.

HB 312 (Tepper)/SB 525 (Kolkhorst) - Relating to the eligibility of a person who is not a United States citizen to be appointed to or serve in a public office or on an advisory board or task force.

Status: Introduced

This bill requires individuals who are appointed or serve in public office, advisory boards, or task forces to be U.S. citizens.

HB 363 (Bell) - Relating to the notice and petition for the creation of a municipal utility district in certain counties.

Status: *Passed House*

This bill requires a notice be sent to Commissioners Courts before a petition is filed to create a municipal utility district through the Texas Commission on Environmental Quality.

HB 571 (Cain)/HB 671 (Shaheen) - Relating to the use by a political subdivision of public funds for lobbying and certain other activities.

Status: Introduced

This bill prohibits a political subdivision from expending public funds for hiring a registered lobbyist, pay a nonprofit state association or organization that represents political subdivisions. The bill includes exceptions from the prohibition including lobbying related to the military, military service members, or veterans, and lobbying related to a full-time employee of a nonprofit state association or organization that provides legislative services, communicating with a member of the legislature to provide information, or testifying for or against legislation.

HB 701 (Bernal) – Relating to the appointment of an attorney ad litem or an amicus attorney in certain cases of divorce.

Status: Introduced

This bills requires a court to appoint an ad litem or amicus attorney for a child under twelve (12) years of age in a divorce case where the possession of a child is contested and the possession order varies from the standard possession order. *The number of cases that this could affect is 1,800-4,000 annually with an estimated cost of \$14,000 per case.*

HB 797 (Leach) - Relating to the discipline of judges by the State Commission on Judicial Conduct and notice to the legislature of certain reprimands.

Status: Introduced

This bill expands the disciplinary measures that the State Commission on Judicial Conduct can take. The bill requires that certain state officials be notified of judicial reprimands by the Commission. The bill could be improved by adding a notification to the County Judge of the County where the disciplined judge resides.

HB 844 (Thompson) - Relating to the authority of a municipality or county to request a hearing from the Texas Commission on Environmental Quality related to the construction of a concrete plant.

Status: Introduced

This bill allows cities and counties to request a TCEQ hearing on the construction of a concrete plant in their jurisdiction.

HB 878 (Vasut) – Relating to the regulation of residential land use and accessory dwelling units by a political subdivision; authorizing a fee.

Status: Introduced

This bill restricts municipalities over 85,000 population in a county of one million or more from prohibiting residential lots of 4,000 square feet or less, require a lot to be larger than 2,500

square feet, adopt an ordinance where the ratio to dwelling units to acres is less than 31.1 units. The bill prohibits a political subdivision from adopting an ordinance or order that prohibits accessory dwelling units or that regulates the general requirements of the accessory dwelling unit.

HB 882 (Reynolds) - Relating to building codes applicable in the unincorporated areas of a county.

Status: *Action Pending (House Land and Resource Management)*

This bill allows a Commissioners Court to adopt building code standards for the unincorporated area of the County. The Commissioners Court must hold public hearings before the adoption of such a code.

HB 1031 (Morales)/HB 1036 (Morales) is similar - Relating to the compensation paid to certain county and precinct officers and employees.

Status: Introduced

This bill removes the approval by Commissioners Court of court coordinator and court administrator salaries. The judges determine the salaries and the Commissioners Court shall provide the funding in the budget process.

HB 1080 (Curry) - Relating to the publication of required notice by a political subdivision by alternative media.

Status: *Voted out of House Intergovernmental Affairs*

This bill allows a political subdivision to meet the posting requirements by posting on alternative media rather than a newspaper of general circulation. The political subdivision must hold a public hearing before using an alternative method.

HB 1449 (Capriglione) - Relating to permits for mobile food service establishments operating in certain counties.

Status: *Voted out of House Intergovernmental Affairs*

This bill allows mobile food service providers in a county with a population of one million or more to be inspected by the county and operate anywhere within the county. A county may set the fee for the inspection and permit up to the amount to recover annual expenditures for the inspection and permitting program. A county may delegate to a city within the county the ability to perform the inspections and issue permits.

HB 1461 (Frank) - Relating to the confinement or detention of certain individuals in a county jail or other facility operated by or for the county and to the compensation to the county for the costs of that confinement.

Status: *Passed House*

This bill would reimburse counties for the cost of confining defendants waiting for competency restoration, juveniles sentenced to TJJD, and parole violators.

HB 1998 (Spiller)/SB 1173 (Perry) – Relating to the amount of an expenditure made by certain political subdivisions for which a competitive procurement method may be required to be used.

Status: *HB 1998 Voted out of House Intergovernmental Affairs*

This bill increases the purchasing threshold for competitive bidding from \$50,000 to \$100,000.

HB 2085 (Vasut) - Relating to the deadline for the Texas Department of Criminal Justice to take custody of certain persons confined in a county jail.

Status: Introduced

This bill would require the Texas Department of Criminal Justice (TDCJ) to take custody of sentenced felonies within one day after the paperwork is sent and approved for their transfer. The current statutory requirement is that TDCJ take custody within 45 days.

HB 2287 (Oliverson) - Relating to liability of judges and magistrates for the improper release on personal bond of defendants accused of committing certain felony offenses.

Status: *Pending (House Judiciary and Civil Jurisprudence)*

This bill would create a cause of action, of personal liability of up to \$10,000,000, for a magistrate or judge that inappropriately sets a defendant's bond.

HB 2330 (Hopper) - Relating to creating a civil cause of action against a governmental entity for a violation of the public information law.

Status: Introduced

This bill creates a civil cause of action that a Public Information Act requestor can bring if there was a violation. If the requestor prevails, they are entitled to damages up to \$200,000 and reasonable attorney's fees and court costs.

HB 2384 (Guillen)/SB 325 (Perry) - Relating to county regulation of subdivisions and approval of subdivision plans or plats.

Status: HB 2384 Introduced; SB 325 Pending (Senate Local Government)

The bill prohibits a county from requiring a plat if the land owner does not lay out streets, alleys, squares, or parks.

HB 2494 (Craddick)/SB 1844 (Paxton) - Relating to the provision of municipal services to land annexed by a municipality for full purposes.

Status: HB 2494 Voted out of House Land and Resources; SB 1844 Voted out of Senate Local Government

This bill would cause the disannexation of annexed areas of municipalities that were not provided with full municipal services.

HB 3234 (Cortez) - Relating to the authority of a political subdivision to regulate construction and renovation of structures owned by certain counties.

Status: Pending (House Subcommittee on County Government)

This bill would allow counties of one million or more in population to not be required by a city to obtain a building permit for a county construction or renovation project. The county must comply with the city's building standards but does not need to seek a permit.

HB 4275 (Paul)/SB 2151 (Bettencourt) – Relating to countywide polling places.

Status: Pending (House Elections)

This bill would require, for a county that implements a countywide polling program, each election precinct to have a polling location. For the November 2024 election, 40% of election precincts in Collin County had a polling location. Staff estimates the cost to comply with this bill would be \$13 million.

HB 4260 (Bumgarner) - Relating to a prohibition on the practice of law in certain courts by a county commissioner or a county judge.

Status: Pending (House Judiciary and Civil Jurisprudence)

This bill would prohibit county judges and commissioners from practicing law in the county in which they are elected.

SB 9 (Huffman) - Relating to the release of defendants on bail, the duties of a magistrate in certain criminal proceedings, and the regulation of charitable bail organizations.

Status: Passed the Senate; Referred to House Criminal Jurisprudence

This bill is the Senate's bail reform bill. The bill prohibits certain magistrates from releasing on bail defendants is charged with a felony and on parole, been convicted of two or more felony offenses, subject to an immigration detainer, and charged with murder, capital murder, aggravated kidnapping, aggravated assault, or aggravated sexual assault. The bill also makes changes to the charitable bail system and prohibits a magistrate from changing the bond set by a district judge.

SB 19 (Middleton)/HB 3257 (Olcott) - relating to the use by a political subdivision of public funds for lobbying and certain other activities.

Status: Passed Senate; Referred to House State Affairs

This bill prohibits a political subdivision from spending public funds to hire a registered state lobbyist or pays an association that primarily represents political subdivisions that hires or contracts with a registered state lobbyist. The bill was amended on the Senate floor to exempt the Sheriff's Association from the lobbying prohibition.

SB 160 (Menendez) - Relating to senior justice assessment centers in certain counties

Status: Introduced

This bill requires counties with a population of over one million to establish a senior justice assessment center which includes services related to the investigation of elder abuse through a multidisciplinary team including geriatric medicine, social services, adult protective services, law enforcement, civil enforcement, and criminal prosecution.

SB 253 (Flores) – Relating to county subdivision platting requirements.

Status: Introduced

This bill expands the platting requirements in the unincorporated area for streets, alleys, squares, parks, or other parts of the tract dedicated for private use.

SB 293 (Huffman)/HB 1761 (Leach)/HB 2064 (Holt) – Relating to the discipline of judges by the State Commission on Judicial Conduct, notice of certain reprimands, judicial compensation and related retirement benefits, and the reporting of certain judicial transparency information; authorizing an administrative penalty.

Status: *SB 293 passed the Senate*

This bill expands the authority of the State Commission on Judicial Conduct; requires district judges to submit to the regional administrative judge monthly the number of hours presiding over the court or performing case-related duties, administrative tasks, or completing continuing education; and includes an increase in the state district judge base salary from \$140,000 to \$161,000.

SB 297 (Perry) – Relating to the reimbursement of expenses to certain counsel appointed to represent a defendant in a criminal proceeding.

Status: Introduced

This bill requires a county to reimburse appointed counsel in criminal cases for travel, food, lodging, and the cost for remote confidential communication with a defendant if the defendant is confined to a correctional facility more than fifty (50) miles from the court where the case is pending.

SB 404 (Middleton) - Relating to the investment of public funds by a local government in investment pools.

Status: Introduced

This bill would restrict what investment funds or pools a local government can invest in to a pool managed by the comptroller or the Texas Treasury Safekeeping Trust Company.

SB 464 (Campbell) – Relating to county and municipal authority to prohibit the operation of e-cigarette retailers near primary or secondary schools.

Status: *Received in the House*

This bill allows the Commissioners Court to adopt an order for the unincorporated areas of the county that prohibits e-cigarette retailers from operating within three hundred (300) feet of a public or private primary or secondary school campus. This bill only applies to e-cigarette retailers where at least fifty (50) percent of the gross sales are from e-cigarettes.

SB 468 (Sparks) – Relating to the period within which the Texas Juvenile Justice Department must accept custody of a person committed to the department and to the consequences for the failure of the department to accept custody of the person within that period.

Status: Introduced

This bill requires the Texas Juvenile Justice Department (TJJD) to accept custody of an individual not later than the thirtieth (30th) day after the date on which a judge signs a disposition order committing the individual to TJJD. If TJJD does not take custody of the individual by the thirtieth (30th) day, then TJJD must compensate the county for the cost of detention of that individual.

SB 552 (Huffman)/HB 1762 (Leach) - Relating to changing the eligibility of certain persons to receive community supervision, including deferred adjudication community supervision.

Status: *Passed the Senate; Passed out of House Corrections*

This bill would prohibit a defendant that is an illegal alien from receiving community supervision. The individual could only serve jail time if convicted. This bill includes sentencing related to misdemeanor and felony convictions. Without amendments, this bill would increase the jail population.

SB 663 (Huffman) - Relating to the approval of a community supervision and corrections department's budget and strategic plan.

Status: *Passed Senate*

This bill requires the budget of a community supervision and corrections department to be approved by the Community Justice Assistance Division of TDCJ, not the board of district judges.

SB 664 (Huffman) - Relating to qualifications, training, removal, and supervision of certain masters, magistrates, referees, associate judges, and hearing officers.

Status: Passed Senate; Received in the House

This bill standardizes the qualifications to be a magistrate in Texas that include practicing law in the state for five (5) years, a resident of the state and county in which they are appointed, not haven lost a reelection bid to a judicial office, impeached, or resigned from office after receiving a State Commission on Judicial Conduct notice of formal proceedings. The bill requires magistrate training for bail setting. The bill requires the local administrative judge to “ensure” a magistrate complies with their statutory requirements. The local administrative judge reports violations to the Commissioners Court, regional administrative judge, Office of Court Administration (OCA), and State Commission on Judicial Conduct.

SB 690 (Kolkhorst)/HB 336 Schofield) - Relating to the authority of sheriffs and constables to enter into contracts to provide law enforcement services in certain counties and county financial authority in relation to sheriffs and constables in certain counties.

Status: *Voted out of House Intergovernmental Affairs*

This bill allows the sheriff or a constable in a county with a population of one million or more to contract with a property owners’ association or landowners for law enforcement services. The bill prohibits the Commissioners Court from restricting the sheriff or constables from entering into such a contract, and the contract terms are not subject to approval by the Commissioners Court. The Commissioners Court may not reduce appropriations or otherwise restrict the use of the revenue from such contracts.

SB 779 (Middleton) - Relating to common law public nuisance claims.

Status: *Passed Senate*

This bill would significantly limit the ability of political subdivisions, and the state, from using a public nuisance cause of action in certain circumstances. If this bill were to pass, litigation such as the opioid litigation would be prohibited.

SB 982 (Hughes) - Relating to appeals to justice courts of certain appraisal review board orders.

Status: Introduced

This bill would allow property owners to appeal appraisal review board decisions where the amount of taxes in dispute is less than \$20,000, to a justice of the peace court.

SB 985 (Bettencourt)/SB 1597 (Hagenbuch)/HB 342 (Hayes) - Relating to the combination of certain election precincts.

Status: SB 985 *Passed the Senate and Voted out of House Elections*

This bill would allow counties to combine election precincts with fewer than 750 voters. Combined precincts cannot have more than 10,000 registered voters. This bill corrects an amendment from the 88th Session that had unintended consequences.

SB 1375 (Paxton)/HB 3305 (Richardson) - Relating to the continuation of health care provider participation programs in certain counties.

Status: *HB 3305 passed committee (House Intergovernmental Affairs)*

This bill extends the local provider participating fund (LPPF) for Collin County through 2030.

SB 1449 (Bettencourt)/HB 763 (Cain)/HB 1131 (Oliverson) - Relating to the repeal of provisions authorizing certain taxing units in the year following the year in which a disaster occurs to adopt an ad valorem tax rate that exceeds the voter-approval tax rate.

Status: *Passed Committee (Senate Local Government)*

This bill would make substantial changes to the disaster tax rate exemption. The bill repeals multiple provisions that would allow a political subdivision to increase its tax rate to respond to a disaster above the voter-approval rate.

SB 1509 (Bettencourt) - Relating to the authority of a municipality to regulate within its extraterritorial jurisdiction.

Status: Introduced

This bill would prohibit a municipality from adopting or enforcing ordinances, rules, or regulations in the municipality's extraterritorial jurisdiction.

SB 1557 (Paxton)/HB 3187 (Shaheen) - Relating to powers of regional transportation authorities.

Status: HB 3187 pending in Committee

This bill would allow Dallas Area Rapid Transit (DART) member cities to receive up to twenty-five (25) percent of the sales and use tax that they contribute to the transit agency for mobility programs in their city.

