

State of Texas §
Collin County §
Commissioners Court §

Court Order
2026-146-02-02

An order of the Commissioners Court approving the filing of the December 8, 2025 minutes.

On Monday, December 8, 2025, the Commissioners Court of Collin County, Texas, met in Regular Session in the Commissioners Courtroom, Jack Hatchell Collin County Administration Building, 4th Floor, 2300 Bloomdale Road, City of McKinney, Texas, with the following members present, and participating, to wit:

Judge Chris Hill
Commissioner Susan Fletcher, Precinct 1
Commissioner Darrell Hale, Precinct 3
Commissioner Duncan Webb, Precinct 4

Absent:
Commissioner Cheryl Williams, Precinct 2

Commissioner Hale led the Invocation.
Judge Hill led the Pledge of Allegiance.
Commissioner Fletcher led the Pledge of Allegiance to the Texas Flag.

Judge Hill called the Collin County Commissioners Court meeting to order at 1:30 p.m. The meeting recessed at 3:37 p.m. and promptly reconvened at 3:44 p.m. The meeting was recessed into Executive Session at 4:36 p.m. and reconvened at 5:06 p.m. Judge Hill adjourned the meeting at 5:09 p.m.

President Hill called to order the meeting of the Collin County Health Care Foundation at 5:09 p.m. and adjourned the meeting at 5:09 p.m.

DECISIONS MANDATED BY LEGAL ENTITIES OUTSIDE OF COMMISSIONERS COURT AUTHORITY:

1. AI-59241 Personnel Appointments, Human Resources.
2. AI-59243 Personnel Changes, Human Resources.

FYI NOTIFICATION:

1. AI-59186 Addendum No. 1, No. 2 and No. 3 to Building Automation System Upgrades (IFB No. 2025-266), Purchasing.
2. AI-59196 Addendum No. 1-5 to Industrial SATO Laser Printer for Collin County Elections (IFB No. 2025-404), Purchasing.
3. AI-59193 Sexual Assault Response Team Biannual Report, Commissioners Court.
4. AI-59170 Change Order No. 18 to Healthcare, Medical Examiner and Parking Garage Facilities (CSP No. 2024-018) with The Christman Company to make various changes to the contract, Construction & Projects.
5. AI-59202 Intra-County account transmitted on November 7, 2025, Auditor.
6. AI-59253 Turnover, Human Resources.
7. AI-59254 Voluntary Terminations, Human Resources.
8. **Notification of budget adjustment(s)/amendment(s):**
 - a. AI-59188 \$2,383,024 to establish the budget for the HAVA Elections Security grant, Auditor.
 - b. AI-59207 \$185,891.20 to establish the budget for the FY2026 CJD Veterans Treatment Court grant, Auditor.
 - c. AI-59208 \$491,842 to establish the budget for the FY2026 CJD Adult Mental Health Court grant, Auditor.

COMMISSIONERS COURT BUSINESS:

1. **Consent Agenda Items:** Judge Hill opened the floor for comments on the consent agenda and held item 1f5. Commissioner Hale pulled item 1k1 and 1k14 for comments. With no further comments, a motion was made to approve the remainder. (Time 1:35 p.m.)

Motion by: Commissioner Duncan Webb

Second by: Commissioner Susan Fletcher

Vote: 4-0 Passed

a. AI-59198 Disbursements for the period ending November 25, 2025, Auditor.
COURT ORDER NO. 2025-1261-12-08

b. AI-59195 Indigent Defense Disbursements, Auditor.
COURT ORDER NO. 2025-1262-12-08

c. AI-59212 CPS Disbursements, Auditor.
COURT ORDER NO. 2025-1263-12-08

d. AI-59199 Tax Refunds totaling \$21,401.92, Tax Assessor-Collector.
COURT ORDER NO. 2025-1264-12-08

e. **Award(s):**

1. AI-59232 Construction Management Agent (RFQ 2025-194), and further authorize the Purchasing Agent to finalize and execute the Professional Services Agreement, Construction Projects.
COURT ORDER NO. 2025-1265-12-08

2. AI-59216 Professional Services, General Civil Engineering (RFQ No. 2025-197), and further authorize the Purchasing Agent to finalize and execute the Engineering Services Agreement, Engineering.
COURT ORDER NO. 2025-1266-12-08

3. AI-59197 ElasticSearch ECE (Coop. Quote No. 2025-309) to GTS Technology Solutions, Inc. through DIR Coop. Contract No. DIR-CPO-5687, Information Technology.
COURT ORDER NO. 2025-1267-12-08

4. AI-59179 Road Materials, Flexible Base (IFB No. 2025-292) to various vendors, Public Works.
COURT ORDER NO. 2025-1268-12-08

f. **Agreement(s):**

1. AI-59222 Personal Services Agreement with Zuzi Gomez-Chang (Contract No. 2026-079) for VALOR Interim Clinical Director, grant exemption from the competitive bid process per Texas Local Government Code 262.024(a)(4), and further authorize the Purchasing Agent to finalize and execute same, 296th District Court.
COURT ORDER NO. 2025-1269-12-08

2. **AI-59224** Personal Services Agreement with Amanda Martinez (Contract No. 2026-080) for Veterans Treatment Court Intake Coordinator, grant exemption from the competitive bid process per Texas Local Government Code 262.024(a)(4), and further authorize the Purchasing Agent to finalize and execute same, 296th District Court.

COURT ORDER NO. 2025-1270-12-08

3. **AI-59136** Interlocal Agreement for Veterinary Services (Contract No. 2026-056) with Operation Kindness, Development Services.

COURT ORDER NO. 2025-1271-12-08

4. **AI-59189** Interlocal Agreement for Forensic Laboratory Services (Contract No. 2025-033) with Dallas County Southwestern Institute of Forensic Sciences through and including December 31, 2030, Medical Examiner.

COURT ORDER NO. 2025-1272-12-08

5. **AI-59099** Memorandum of Understanding between the Blue Ridge ISD Police Department and the Collin County Sheriff's Office (Agreement No. 2026-059) Sheriff.

HELD

g. Amendment(s):

1. **AI-59247** Amendment to Tyler Jury Services Agreement (Contract No. 01318-09) with Tyler Technologies Inc. to provide various changes to the contract, and further authorize the Purchasing Agent to finalize and execute same, Information Technology.

COURT ORDER NO. 2025-1273-12-08

2. **AI-59181** No. 2 to Professional Service, Consultation for the Collin County Storm Water Program Permit Renewal Term 4 (Contract No. 2024-231) with LJA Engineering, Inc. to modify the scope of services to include year 3 support services, and further authorize the Purchasing Agent to finalize and execute same, Engineering.

COURT ORDER NO. 2025-1274-12-08

3. **AI-59203** No. 4 to Jail Services, Out of County Housing (Contract No. 2022-125) with LaSalle Corrections to extend the contract for one (1) year through and including December 16, 2026, and further authorize the Purchasing Agent to finalize and execute same, Sheriff.

COURT ORDER NO. 2025-1275-12-08

4. **AI-59178** No. 5 to Web Application Firewall (Contract No. 2019-083) to extend the contract for one (1) year through and including December 16, 2026 and further authorize the Purchasing Agent to finalize and execute same, Information Technology.

COURT ORDER NO. 2025-1276-12-08

5. **AI-59233** No. 5 to Personal Services Agreement for the Veterans Court (Contract No. 2024-176) with Irma Salera to extend the contract through and including November 30, 2026, update the payment schedule, and further authorize the Purchasing Agent to finalize and execute same, 296th District Court.

COURT ORDER NO. 2025-1277-12-08

6. **AI-59234** No. 5 to Inmate Telephone Systems (RFP 2017-121) with Inmate Calling Solutions, LLC dba ICSolutions to make various changes, and further authorize the Purchasing Agent to finalize and execute same, Sheriff.

COURT ORDER NO. 2025-1278-12-08

7. **AI-59118** No. 19 to Interlocal Agreement, Animal Control Services (Contract No. 11221-09) with the City of Princeton to extend the contract for one (1) year through and including September 30, 2026, set the rate for fiscal year 2026, and further authorize the Purchasing Agent to finalize and execute same, Development Services.

COURT ORDER NO. 2025-1279-12-08

8. **AI-59220** No. 19 to Interlocal Agreement, Animal Control Services (Contract No. 10095-09) with the City of Lucas to extend the agreement for one (1) year through and including September 30, 2026, set the rate for fiscal year 2026 and further authorize the Purchasing Agent to finalize and execute same, Development Services.

COURT ORDER NO. 2025-1280-12-08

9. **AI-59187** No. 20 to Interlocal Agreement for Animal Control Services (Contract No. 01357-09) with the City of Celina to extend the contract for one (1) year through and including September 30, 2026, set the rate for FY 2026 and further authorize the Purchasing Agent to finalize and execute same, Development Services.

COURT ORDER NO. 2025-1281-12-08

10. **AI-59248** No. 20 to Interlocal Agreement for Facility Construction and Use of Animal Shelter (Contract No. 10101-09) with the City of Melissa to extend the contract for one (1) year through and including September 30, 2026, and further authorize the Purchasing Agent to finalize and execute same, Development Services.

COURT ORDER NO. 2025-1282-12-08

11. No. 4 to Interlocal Dispatch Services Agreement to extend the contract for one (1) year through and including September 30, 2026, update the compensation clause, and further authorize the Purchasing Agent to finalize and execute same, Sheriff:

a. AI-59154 Anna Fire Department (Contract No. 2021-295).

COURT ORDER NO. 2025-1283-12-08

b. AI-59144 Anna ISD (Contract No. 2021-246).

COURT ORDER NO. 2025-1284-12-08

c. AI-59146 Blue Ridge Volunteer Fire Department (Contract No. 2021-251).

COURT ORDER NO. 2025-1285-12-08

d. AI-59148 City of Celina (Contract No. 2021-398).

COURT ORDER NO. 2025-1286-12-08

e. AI-59149 Celina Fire Department (Contract No. 2021-358).

COURT ORDER NO. 2025-1287-12-08

f. AI-59147 Celina ISD (Contract No. 2021-259).

COURT ORDER NO. 2025-1288-12-08

g. AI-59150 Community ISD (Contract No. 2021-258).

COURT ORDER NO. 2025-1289-12-08

h. AI-59151 Farmersville ISD (Contract No. 2022-107).

COURT ORDER NO. 2025-1290-12-08

i. AI-59152 Josephine Volunteer Fire Department (Contract No. 2022-106).

COURT ORDER NO. 2025-1291-12-08

j. AI-59156 City of Lavon (Contract No. 2021-266).

COURT ORDER NO. 2025-1292-12-08

k. AI-59157 City of Melissa (Contract No. 2021-308).

COURT ORDER NO. 2025-1293-12-08

l. AI-59158 Melissa Fire Department (Contract No. 2021-275).

COURT ORDER NO. 2025-1294-12-08

m. AI-59159 Nevada Volunteer Fire Department (Contract No. 2021-267).

COURT ORDER NO. 2025-1295-12-08

n. AI-59160 City of Princeton (Contract No. 2021-377).

COURT ORDER NO. 2025-1296-12-08

o. AI-59161 Westminster Fire Department (Contract No. 2021-247).

COURT ORDER NO. 2025-1297-12-08

h. **Contract Renewal(s):**

1. AI-59250 Morgue Transport Services (Contract No. 2022-398) with Weatherall Family Funeral Service, LLC to extend the contract for one (1) year through and including December 29, 2026, Medical Examiner.

COURT ORDER NO. 2025-1298-12-08

i. **Budget adjustment(s)/amendment(s):**

1. AI-59190 \$397,170.67 for the HAVA Elections Security grant match, Auditor.

COURT ORDER NO. 2025-1299-12-08

2. AI-59249 \$24,815.36 to move unspent FY2025 spay and neuter donations to FY2026, Development Services.

COURT ORDER NO. 2025-1300-12-08

3. AI-59226 \$15,000 for temporary overtime for Intake Staff, District Attorney.

COURT ORDER NO. 2025-1301-12-08

4. AI-59191 \$130 to re-budget funds received from overpayment of filing fees for FM 546, Engineering.

COURT ORDER NO. 2025-1302-12-08

5. AI-59251 \$5,400 for surveying services at Myers Park, Engineering.

COURT ORDER NO. 2025-1303-12-08

6. AI-59192 \$15,075.66 for funds received from the City of Prosper for amendment No. 17 & 18 for Frontier Parkway, Engineering.

COURT ORDER NO. 2025-1304-12-08

7. AI-59194 \$301,598.06 to move funds designated to Myers Park to project codes for tracking purposes, Engineering.

COURT ORDER NO. 2025-1305-12-08

j. Filing of the Minute(s), County Clerk:

1. AI-59205 November 3, 2025.

COURT ORDER NO. 2025-1306-12-08

2. AI-59228 November 10, 2025.

COURT ORDER NO. 2025-1307-12-08

3. AI-59230 November 10, 2025, Special Session.

COURT ORDER NO. 2025-1308-12-08

k. Miscellaneous:

1. AI-59245 Creation of Emergency Services District No. 1, Administrative Services.

Commissioner Hale reported that the approval process to form a new ESD (Emergency Services District) is underway. He stated that the appointment of the ESD Commissioners is expected at the next meeting or the first meeting in January. He explained that the ESD Commissioners will be responsible for setting the tax rates, expenditures, and the budget. Commissioner Hale added that applications for interested individuals are available through Judge Hill's Facebook page or the County Administration office.

(Time 1:37 p.m.)

Motion by: Commissioner Darrell Hale

Second by: Commissioner Susan Fletcher

Vote: 4-0 Passed

COURT ORDER NO. 2025-1309-12-08

2. AI-59214 Acceptance of the FY2026 North Texas Veteran Court grant award in the amount of \$185,891.20 from the Office of the Governor, Budget.

COURT ORDER NO. 2025-1310-12-08

3. AI-59215 Acceptance of the Adult Mental Health Court grant award in the amount of \$491,842 from the Office of the Governor, Budget.

COURT ORDER NO. 2025-1311-12-08

4. AI-59182 Consideration, discussion and any action regarding Boards & Commissions Appointments, Commissioners Court.

COURT ORDER NO. 2025-1312-12-08

5. AI-59169 Acceptance of the FY2026 General Victim Assistance grant award in the amount of \$69,505.50, from the Office of the Governor, with a required county match of \$23,168.50, District Attorney.

COURT ORDER NO. 2025-1313-12-08

6. AI-59209 Final Plat Redbud Gardens Phase 2, and street sign plan, Engineering.

COURT ORDER NO. 2025-1314-12-08

7. AI-59210 Final Plat Wagon Creek phase 1, Engineering.

COURT ORDER NO. 2025-1315-12-08

8. AI-59257 Street & Utility Easement Agreement to the City of McKinney to pave Bloomdale Road, between Hardin Blvd. and Limousine Pkwy, Engineering.

COURT ORDER NO. 2025-1316-12-08

9. AI-59238 Address correction from 1414 KC Robinson Lane to 909 Old Glendenning Road, GIS/Rural Addressing.

COURT ORDER NO. 2025-1317-12-08

10. AI-59227 2026 Collin County Historical Commission historic tax abatement recommendations, Historical Commission.

COURT ORDER NO. 2025-1318-12-08

11. AI-59183 Deposit proceeds totaling \$58,667.34 from the Collin County online auction held October 17, 2025 per Local Government Code 263.156, Purchasing.

COURT ORDER NO. 2025-1319-12-08

12. **AI-59168** Acceptance of the FY2026 General Victim Assistance grant award in the amount of \$74,198.25 from the Office of the Governor, with a required county match of \$24,732.75, Sheriff.

COURT ORDER NO. 2025-1320-12-08

13. **AI-59240** Personnel Appointments, Human Resources.

COURT ORDER NO. 2025-1321-12-08

14. **AI-59242** Personnel Changes, Human Resources.

Commissioner Hale congratulated Andrew Mallrich, Anthony Zimmer, Brittney Holley, Caroline Dang, Raquel Molina, Shaina Andrews, Shannon McAllister, Stanley Brown and Stephanie Graves for receiving promotions. With no further comments, a motion was made to approve the agenda item. (Time 1:37 p.m.)

Motion by: Commissioner Darrell Hale

Second by: Commissioner Susan Fletcher

Vote: 4-0 Passed

COURT ORDER NO. 2025-1322-12-08

2. General Discussion Items:

Presentation, discussion and any action regarding:

a. **AI-59252** Public Hearing - Collin County Thoroughfare Plan Revisions, Engineering.

Clarence Daugherty, Director of Engineering, reported that the Collin County Thoroughfare Plan serves as the County's long-range master plan for future roadway corridors, generally providing for four- and six-lane divided thoroughfares spaced approximately one mile apart. He stated that the plan was last updated in November 2019 and that staff has since tracked necessary revisions related to development coordination, refined alignments, and the Southeast Mobility Study. He noted that two public meetings were held and that public input was reviewed and incorporated into the final draft, which is posted on the project website. Mr. Daugherty recommended approval of the revised Thoroughfare Plan and requested that any additional Court-supported changes be included in the approval motion to avoid the need for additional public hearings.

Judge Hill opened the Public Hearing at 1:42 p.m.

Christine Scheirin, Weston, expressed appreciation for the work Clarence Daugherty conducted during public meetings and follow-up discussions regarding the proposed thoroughfare alignment. She noted that while residents raised concerns about traffic impacts and proximity to other major corridors, Mr. Daugherty met with property owners to review multiple routing options and consider community impacts, particularly in the Rigsby area. Ms. Scheirin added that discussions on alternative routes north of Weston remain ongoing with the City of Weston and TxDOT, but stated that the revised map is more accommodating, minimizes residential impacts, and better supports traffic flow and future growth in the Weston area. (Time 1:46 p.m.)

Mr. Daugherty stated that the proposed FM (Farm to Market Road) 455 alignment shown on the Thoroughfare Plan is illustrative only and that TxDOT will ultimately determine the final alignment through its own formal process, which includes public meetings and evaluation of alternatives. He emphasized that TxDOT will conduct an independent analysis and will not default to the County's map, though County and public input will be considered. Commissioner Hale added that TxDOT shifted an originally requested east-west corridor study south into the FM 455 corridor and is actively engaging property owners and local officials, noting that the final alignment may be straighter than currently shown.

Commissioner Fletcher asked about right-of-way planning for FM 455 to accommodate future growth. Mr. Daugherty explained that the County typically requires 120 feet for a six-lane roadway, while TxDOT may require 150 to 180 feet, and that the County and cities coordinate with developers to secure standard right-of-way and preserve additional space through setbacks, easements, or future acquisitions, an approach successfully used in Celina.

Davis Bendezu, Weston, stated that while he appreciated the work of Clarence Daugherty and staff, he opposed the proposed FM 455 alignment shown on the map, which he described as a large loop south of Weston affecting multiple property owners. He expressed concern about increased noise impacts, noting that traffic noise from the Collin County Outer Loop is already audible at his home on Rigsby Lane nearly two miles away and would be significantly worse with a closer roadway. Mr. Bendezu urged TxDOT to thoroughly evaluate noise and environmental impacts, including wetlands, emphasized the need for continued coordination with the City of Weston, and expressed concern that the County's adopted map could influence TxDOT's final alignment decision. (Time 1:55 p.m.)

Terry Sanner, Councilman and Road Commissioner for New Hope, stated that he opposed the proposed extension of County Road 408 through New Hope. He explained that discussions with Public Works indicated the town would be required to acquire right-of-way and relocate utilities at costs beyond its budget, and that even if the County funded construction, New Hope would be responsible for maintaining a four-lane expressway, which is not feasible given the town's limited resources. Mr. Sanner added that the extension would displace long-established properties, divide the town, and primarily serve as a cut-through for Princeton traffic, concluding that New Hope could neither accommodate nor maintain the proposed roadway. (Time 1:59 p.m.)

Pamela Sardo, Josephine, stated that she appreciated the months of work on revisions to the north-south Collin County thoroughfare but requested additional delay and more public meeting opportunities. She noted that the Josephine City Council unanimously adopted a resolution in 2024 requesting the route be moved away from the city, citing traffic density, accident data, crime statistics, and health concerns, and added that the Mayor of Nevada had expressed willingness for the Loop to shift west. Ms. Sardo expressed concern that the proposed closure of County Road 637 south of Route 6 would affect approximately 1,800 homes and 7,000 residents who use the roadway as a bypass, with traffic expected to increase as development continues. She also raised safety concerns for young drivers in Community ISD near the proposed alignment. Ms. Sardo recommended delaying approval for at least one year to allow for additional stakeholder discussions on traffic, infrastructure, and community impacts. (Time 2:03 p.m.)

Peter Boidock, Celina, requested that the roadway alignment be shifted approximately 70 feet north to maintain a straight alignment rather than the curved configuration shown in the recent TxDOT drawing. He explained that the adjustment would reduce impacts to his property and allow an existing metal building to be relocated within the remaining space. Mr. Boidock stated his support for a straight alignment and asked that County staff coordinate with TxDOT to consider the adjustment in order to minimize property impacts while accommodating the planned right-of-way. (Time 2:09 p.m.)

Mr. Daugherty stated that the alignment shown for the Celina area, including the intersection of Business 289 and FM 455, reflects the most recent recommended alignment from TxDOT and the City of Celina, and that final decisions rest with those entities rather than the County. He explained that the County includes proposed alignments on the thoroughfare map to illustrate regional connectivity, while cities retain authority over roads within their boundaries, and that the County communicates clearly that its map does not dictate municipal decisions. Mr. Daugherty noted that exceptions may occur when a roadway is deemed regionally necessary, but emphasized that the County generally relies on city input, coordinates with developers as appropriate, and uses public hearings to clarify the process. He stated that the map is intended to inform the public and illustrate potential regional routes, with final alignments determined through municipal, county, and state processes.

Steve Cooper, Blue Ridge, stated that he appreciated the latest proposed alignment, which routes the thoroughfare below his property rather than over it. He added that while he preferred an earlier alternative that avoided his property entirely, the current proposal represents an improvement over previous versions. (Time 2:20 p.m.)

Mr. Daugherty stated that the alignment near County Road 632 in the Blue Ridge area remains under review as part of several ongoing transportation projects, including Outer Loop Segment Five. He explained that preliminary consultant analysis identified potential options, including minor refinements to the current alignment and an alternative southwest route, but that no final decision has been made. Mr. Daugherty recommended leaving the alignment as shown on the map for today's approval and allowing continued public input and evaluation over the coming months before bringing a final recommendation to the Court.

Skip Hill, Sheffield Farms resident, stated that he initially supported the Thoroughfare Plan because it removed a previously proposed roadway that would have cut through the center of his large-lot, rural community, preserving its quiet and secure character. He noted that the latest map shows a dotted orange line over Sheffield Drive, raising concerns about whether public input had been fully incorporated or if the route remained under consideration. Mr. Hill also asked whether TxDOT has any interest in or influence over the potential alignment. (Time 2:28 p.m.)

Mr. Daugherty clarified that the dotted orange line shown on the map represents the existing County thoroughfare plan, not a final alignment, and would be removed upon approval of the third plan. He explained that the solid blue line, which straightens the route near Sheffield Drive, reflects a County proposal rather than a TxDOT project, and that refinements would occur later as public input is incorporated. Commissioner Hale confirmed that the proposed alignments crossing existing farms are County proposals and that TxDOT is not currently involved in that segment.

Dan Kelly asked about plans to extend County Line Road east to FM 3133 and which entity would have authority over determining the final alignment, whether Collin County, Grayson County, or a joint effort, noting that the map currently depicts only a general straight-line connection. (Time 2:32 p.m.)

Brian Meader, President Sheffield Farms Homeowners Association, expressed concern about resident confusion regarding proposed versus existing routes, TxDOT involvement, and how those plans are communicated. He stated that many homeowners may be unaware that potential routes could affect their property and that it would be difficult for representatives to support approval of a plan before it is clearly defined and communicated. Judge Hill asked whether delaying approval until a future public hearing with proper communication would be acceptable, to which Mr. Meader agreed, emphasizing that many Homeowners Association members were unaware that a route was being removed and that greater transparency is needed before a countywide decision is made. (Time 2:38 p.m.)

Timothy Spencer, McKinney, spoke regarding his property at the intersection of County Road 1029 and FM 2933. He noted that the alignment discussed at the Anna meeting had shifted approximately 200 feet south, reducing right-of-way impacts to his property, but that the prior alignment would have split his neighbor's property to the east. Mr. Spencer expressed concern that approval of the alignment would effectively lock in a route that could impact both his property and neighboring properties, particularly given that a 245-acre tract to the east is now under contract with a developer who has submitted a MUD (Municipal Utility District) petition to the TCEQ (Texas Commission on Environmental Quality). He cautioned that approving the alignment could create long-term impacts for existing properties. (Time 2:40 p.m.)

Susan Clark, Anna, stated that she owns 185 acres along FM 121 and County Road 472 and requested clarification regarding the proposed thoroughfares. She expressed concern that both the Outer Loop and proposed Northeast Freeway could affect her property, which includes the White Rock Baptist Church. Ms. Clark stated that the maps are confusing, explaining that the presence of preferred routes, alternate preferred routes, and a newly introduced third route made it difficult to understand what is being proposed and what action is being taken. She requested a clearer way to view the maps in order to provide more informed public comment. (Time 2:42 p.m.)

Mr. Daugherty stated that the multiple alignments referenced are part of separate, ongoing studies and are not being voted on today, noting that today's action is limited to adoption of the Thoroughfare Plan. He explained that additional studies for the Outer Loop and Northeast Freeway will continue over the coming months with further public input. Mr. Daugherty clarified that the Thoroughfare Plan is a long-range planning document that is updated as cities revise their plans, development occurs in unincorporated areas, and TxDOT provides input, and that the plan represents a master vision based on current projections and will continue to evolve as the County grows toward an estimated population of three million.

Daisy, Sheffield Farms resident, stated that while she understands and appreciates that the current map no longer shows the thoroughfare crossing her property, she remains concerned about a prior map that depicted a dotted blue or orange line affecting her land. She asked for clarification on whether that previous alignment would be removed as part of the current approval and whether there remains any potential for future action by TxDOT affecting her property. (Time 2:49 p.m.)

Mr. Daugherty stated that the alignment shown on the current map is the one proposed for approval and that the previously referenced line was part of an earlier draft that was revised based on public input. He explained that FM 455 ultimately falls under TxDOT's authority, but the County coordinates with TxDOT and the approved map will serve as the County's input into TxDOT's future decision-making process. Mr. Daugherty confirmed that the County will update its Thoroughfare Plan to reflect TxDOT's final alignment when determined and that today's approval represents the alignment supported by the County, though TxDOT may ultimately select a different route.

Carol Turnage, Anna, asked whether today's discussion applied to the entire existing Thoroughfare Plan or only specific segments, and whether the map depicts a future extension of County Road 474 straight through her property to connect with County Road 475. She expressed concern about recent Outer Loop alternatives that would cross her land, noting that she and neighboring property owners have relied for years on the alignment adopted in 2007 and later modified, making long-term investments based on that understanding. Ms. Turnage stated she was surprised by the introduction of a new alternate route presented at a recent virtual meeting, questioned changes driven primarily by cost considerations, and asked the Court to prioritize long-term regional growth by keeping the Outer Loop along the edges of development rather than routing it through established residential and agricultural areas. (Time 2:55 p.m.)

Judge Hill stated that all items shown on the Thoroughfare Plan are posted for action today and are open for discussion as part of the Court's motion. He clarified that the north-south connection between County Road 474 and County Road 475 is not new and was included in the adopted 2020 Thoroughfare Plan, with no change proposed in the current update. Mr. Daugherty added that the alignment shown reflects an existing planned corridor and that any future construction would require additional analysis and mitigation. He explained that the Outer Loop remains under study with continued public input and acknowledged that reliance on previously adopted alignments is a valid consideration. Judge Hill and Mr. Daugherty confirmed that public comments are considered in good faith, although they may not ultimately determine the final outcome.

Caleb Blagburn, Blue Ridge, stated that his family has owned and farmed property in Collin County for more than 100 years and expressed appreciation for the opportunity to provide public input. He explained that when the Outer Loop was first announced in 2007, property owners were notified after key decisions had already been made, limiting meaningful public comment. Mr. Blagburn noted that the original alignment splits his family's property and referenced the subsequent Technically Preferred Alignment and Alternative Alignments that have been studied. He stated his support for an alternative route south of Blue Ridge and asked the Court to consider study findings identifying multiple southern options, recommending selection of an alignment south of Blue Ridge rather than north. (Time 3:03 p.m.)

Marla Johnston, Weston, expressed concern that adoption of the Thoroughfare Plan could be perceived as County support to TxDOT for specific alignments, particularly along FM 455 near Weston where the route remains unsettled. She acknowledged that other communities are advocating for their interests but emphasized that the FM 455 alignment around Weston remains unresolved and asked the Court to exercise caution in how the adopted plan may influence future decisions. (Time 3:03 p.m.)

Michael Kinard, Blue Ridge, expressed concern regarding Segment 5 of the Outer Loop, noting that County communications indicate decisions and potential right-of-way acquisition could begin as early as next fall, making the project feel imminent. He stated his support for the alternative route, citing that it meets all County screening criteria, avoids additional residential impacts, and is preferable to the Technically Preferred Alignment or Modified Technically Preferred Alignment. (Time 3:05 p.m.)

Claudia Lenore, Blue Ridge, expressed support for maintaining the existing Outer Loop route through Blue Ridge that has been planned for more than 20 years. She noted rapid development in the area and cautioned that continued delays or consideration of alternative routes could increase land costs and complicate future planning, emphasizing the importance of moving forward with the current plan. (Time 3:07 p.m.)

With no further comments, Judge Hill closed the Public Hearing at 3:07 p.m.

Judge Hill stated that while many of the roads discussed may be long-term projects, alignments can change until right-of-way acquisition and construction begin, making near-term decisions critical. He emphasized the County's rapid growth and acknowledged the serious impacts these decisions have on residents, assuring the public that their input is taken seriously. Commissioner Fletcher asked Mr. Daugherty to address concerns raised during public comment, including maintenance responsibilities for roads within small municipalities such as New Hope. Mr. Daugherty explained that, under County policy, cities are responsible for maintaining roads within their limits and that the County must decide whether to retain or remove proposed roads on the plan when a city cannot support them.

Commissioner Fletcher also asked about concerns regarding the proposed closure of an existing thoroughfare, County Road 637. Mr. Daugherty explained that some thoroughfares cannot remain continuous due to engineering, safety, or physical constraints, noting that in this case the Outer Loop alignment limits connectivity. He stated that while the road may no longer function as a thoroughfare, it would likely remain as a local roadway, with service roads providing continued mobility.

The Court discussed challenges related to public understanding of the maps and differing route depictions. Commissioner Fletcher and Commissioner Hale commended staff for expanded public engagement and improved communication tools since 2020, while acknowledging continued confusion due to multiple ongoing corridor studies. Judge Hill suggested providing clearer comparison tools to show changes between the 2020 and current plans to improve transparency. Mr. Daugherty stated that while some information is available online, a more comprehensive summary of changes could be developed.

Mr. Daugherty outlined ongoing, independent corridor studies that may result in future amendments to the Thoroughfare Plan, including Outer Loop Segments 2, 4, and 5, FM 455, and the Northeast Freeway. He recommended approval of the plan as presented, stating that concerns raised were addressed and that future study outcomes would be brought back to the Court as needed. Commissioner Fletcher confirmed that approval of the plan would not lock alignments in place and that amendments would be made as studies progress. Mr. Daugherty agreed, emphasizing that the plan is not set in stone and will continue to evolve. Commissioner Webb noted that alignment studies are inherently difficult and described the Thoroughfare Plan as the County's best recommendation based on current information, subject to change as cities grow and needs evolve.

Commissioner Hale and Commissioner Fletcher thanked the public for their participation and emphasized that the Thoroughfare Plan is a long-range forecast intended to respond to growth and mobility needs, not a fixed commitment. Commissioner Webb reminded residents that additional opportunities for public input will occur through the ongoing Outer Loop Segment 5 study before any alignments become final.

With no further discussion, a motion was made to approve the item. (Time 3:36 p.m.)

Motion by: Commissioner Duncan Webb

Second by: Commissioner Darrell Hale

Vote 4-0 Passed

COURT ORDER NO. 2025-1323-12-08

b. AI-59256 Collin County Transportation Update, Engineering.

Clarence Daugherty, Director of Engineering, provided an update on the status of the Collin County mobility system and future transportation needs related to continued population growth. He stated that Collin County has experienced sustained growth since 1970 and that current trends and projections indicate the population could exceed three million residents at buildout. He noted that the County has engaged in long-range transportation planning for decades through the Thoroughfare Plan and multiple bond programs, however congestion has increased due to the pace and scale of development.

Mr. Daugherty reported that the Court's addition of the Outer Loop, followed by coordination with TxDOT and the North Central Texas Council of Governments, led to the planning and construction of the Outer Loop, the US 380 Spur 399 system, and additional proposed freeways in the southeast and northeast portions of the County. He reviewed the 2018 and 2023 bond programs, noting a shift toward freeway construction, planning, right-of-way acquisition, and improvements to existing county roads. He also provided updates on major projects including the Outer Loop, US 380, Spur 399, Park Boulevard, Frontier Parkway, and the McKillop/FM 546 corridor.

Mr. Daugherty stated that recent legislative changes affecting annexation, ETJs (Extraterritorial Jurisdictions), and development standards have resulted in higher-density development in unincorporated areas, increased traffic, and additional strain on county roads. He concluded by noting future considerations, including updating the countywide travel demand model, planning for a potential 2026 bond program, continued coordination with TxDOT and legislators, and evaluation of roadway design features and transit options. (Time 4:36 p.m.)

NO ACTION

3. Executive Session Items:

Judge Hill recessed Commissioners Court into Executive Session at 4:36 p.m. in accordance with Chapter 551 of the Government Code, to discuss agenda item AI-59271. Judge Hill reconvened the meeting at 5:06 p.m. Commissioner Webb did not return after Executive Session.

Real Estate (551.072)

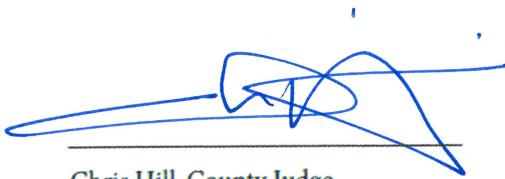
a. AI-59271 Purchase of property for the future growth of the Public Works department, Public Works.

NO ACTION

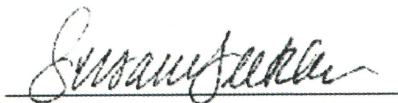
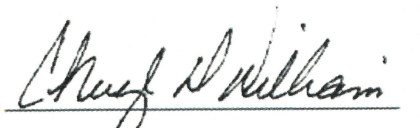
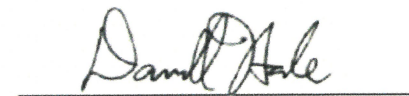
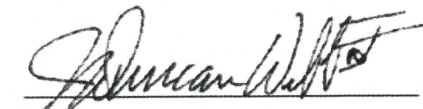
Public Comments not related to an item on the Agenda.

Chuck Reynolds, Celina, thanked the Court for implementing hand-marked paper ballots, stating that the change improved transparency and security in county elections and noted that the decision required additional effort by both the Court and the Elections Administrator. He expressed concern that election electronics are difficult to secure due to supply chain risks and stated that statistical sampling methods, including risk-limiting audits, may not detect narrowly targeted fraud. Mr. Reynolds asserted that current audit practices do not fully verify election accuracy and asked the Court to consider enhanced methods for verifying tabulators, noting that community involvement could further support election integrity. (Time 5:09 p.m.)

There being no further business of the Court, Judge Hill adjourned the meeting at 5:09 p.m.



Chris Hill, County Judge


Susan Fletcher, Commissioner, Pct 1
Cheryl Williams, Commissioner, Pct 2
Darrell Hale, Commissioner, Pct 3
Duncan Webb, Commissioner, Pct 4
ATTEST: Stacey Kemp, County Clerk